

# SHIRE OF CARNARVON MINUTES COUNCIL MEETING TUESDAY 13 DECEMBER 2022

#### **CONFIRMATION OF MINUTES**

These minutes were confirmed by the Council on

as a true and accurate record

..... Chairman Council Chambers, Stuart Street CARNARVON, West Australia Phone: (08) 9941 0000 Fax: ((08) 9941 1099 Website – www.carnarvon.wa.gov.au

## DISCLAIMER

No responsibility whatsoever is implied or accepted by the Shire of Carnarvon for any act, omission or statement or intimation occurring during Council/Committee Meetings or during formal/informal conversations with Staff or Councillors. The Shire of Carnarvon disclaims any liability for any loss whatsoever and howsoever caused arising out of reliance by any person or legal entity on any such act, omission or statement or intimation occurring during Council/Committee Meetings or discussions. Any person or legal entity who acts or fails to act in reliance upon any statement does so at that person's or legal entity's own risk.

In particular and without derogating in any way from the broad disclaimer above, in any discussion regarding any planning application or application for a licence, any statement or limitation of approval made by a member or officer of the Shire of Carnarvon during the course of any meeting is not intended to be and is not taken as notice of approval from the Shire of Carnarvon. The Shire of Carnarvon warns that anyone who has an application lodged with the Shire of Carnarvon must obtain and only should rely on <u>WRITTEN CONFIRMATION</u> of the outcome of the application, and any conditions attaching to the decision made by the Shire of Carnarvon in respect of the application.

To be noted that, in accordance with Regulation 11 of the Local Government (Administration) Regulations 1996, the minutes of the Council Meeting are a record of the decisions of the Council, any additional officers' advice, and explanatory notes as required. The minutes contain a <u>summary</u> of questions asked by members of the public and the answers given. The minutes <u>are not</u> a transcript of the proceedings of the meetings.

#### **INFORMATION ON PUBLIC QUESTION TIME**

The following information is provided should you wish to ask a question of Council at the Ordinary Meetings held on a monthly basis.

Please note that questions that have not been filled out on the Submission Form will not be accepted.

- The Local Government Act 1995 allows members of the public to ask questions in regard to any issue relating to the Shire.
- A maximum of 15 minutes will be allowed for public question time and the Presiding Member will allow a maximum of three (3) verbal/written questions per person.
- > Prior to asking a question, the speaker must state his/her name and address.
- Members of the public are discouraged from asking questions which contain defamatory remarks, offensive language or questioning the competency of staff or Council members.
- > The Presiding Member may nominate a member or officer to answer the question and may also determine that any complex questions requiring research be taken on notice and answered in writing.
- > No debate or discussion is allowed to take place on any question or answer.
- A <u>summary</u> of each question asked and the response given will be included in the minutes of the meeting –

Local Government (Administration) Regulations 1996 – Pt 2, r.11 – (in part reads - ) 11. Minutes, content of (Act s.5.25(1)(f)) The content of minutes of a meeting of a council or a committee is to include – (e) a summary of each question raised by members of the public at the meeting and a summary of the response to the question.

Responses to questions that are taken on notice will be responded to as soon as possible.

If you wish to ask a question, please complete the Public Question Time Submission Form at the back of this information sheet. Alternatively, questions can be submitted in writing to the Shire of Carnarvon 3 days prior to the meeting.

#### SPECIAL MEETINGS OF COUNCIL

Members of the public are welcome to attend a Special Meeting of Council if open, and ask questions of the Council within the allotted public question time *subject to the questions being asked only relating to the purpose of the Special Meeting* (*s5.23 of the Act and regulation 12 (4) of the Local Government (Administration) Regulations 1996, the Department of Local Government and Communities Guide to Meetings and Governance Bulleting April 2014 and Guideline No. 3 Managing Public Question Time.)* 

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#### 1.0 ATTENDANCES , APOLOGIES & APPROVED LEAVE OF ABSENCE

(The Local Government Act 1995 Section 2.25 provides that a Council may, by resolution, grant leave of absence to a member for Ordinary Council Meetings. The leave cannot be granted retrospectively and an apology for non-attendance at a meeting is not an application for leave of absence.)

#### 2.0 DECLARATIONS OF INTEREST

(Councillors and Staff are reminded of the requirements of Section 5.65 of the Local Government Act 1995, to disclose any interest during the meeting or when the matter is to be discussed.)

#### 3.0 PUBLIC QUESTION TIME

(In accordance with Section 5.24 of the Local Government Act 1995, a 15 minute public question time is made available to allow members of the public the opportunity of questioning Council on matters concerning them. All questions are to be provided on the Public Question Time Submission Form.)

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#### **CONFIRMATION OF MINUTES**

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11.1 Next meeting of Council will be held on Tuesday 24 January 2023 commencing at 1.00pm

#### 14.0 CLOSURE



#### MINUTES OF THE ORDINARY MEETING OF COUNCIL HELD IN THE COUNCIL CHAMBERS, STUART STREET, CARNARVON ON TUESDAY 13 DECEMBER 2022

The meeting was declared open by the Presiding Member at 1.00pm

The Shire of Carnarvon acknowledges the Yinggarda people as traditional custodians of this land and their continuing connection to land and community. We pay our respect to them, to their culture and to their Elders past and present.

#### 1.0 ATTENDANCES, APOLOGIES AND APPROVED LEAVE OF ABSENCE

Cr Langley has advised that he is unable to attend the meeting in person and is seeking Council approval to attend the meeting via instantaneous communication. Cr Langley will be joining the Council Meeting from Kalbarri.

#### FC 1/12/22

<u>COUNCIL RESOLUTION</u> Cr Maslen/Cr Skender

That Cr Langley be permitted to attend the December 2022 Ordinary Meeting of Council by instantaneous communication.

#### <u>CARRIED</u> <u>F7/A0</u>

	Presiding Member/Shire President
Cr B Maslen	Councillor, Gascoyne/Minilya Ward
Cr L Skender	Councillor, Town Ward
Cr T Langley	Councillor, Town Ward(instantaneous communication)
Cr A Fullarton	Councillor, Town Ward
Cr L Vandeleur	Councillor, Town Ward
Cr A Cottrell	Councillor, Coral Bay Ward
Cr M Ferreirinha	Councillor, Plantation Ward
Mrs A Selvey	Chief Executive Officer
Mr D Nielsen	Chief Executive Officer Executive Manager, Infrastructure Services
Mrs D Hill	Senior Executive Officer
Apologies	Nil
Leave of Absence	Nil
Observers	Nil

#### 2.0 DECLARATIONS OF INTEREST

(Councillors and Staff are reminded of the requirements of Section 5.65 of the Local Government Act 1995, to disclose any interest during the meeting or when the matter is to be discussed.)

Cr Skender (Impartiality Interest) – Item 7.4.1 – RFT 05/2022 – Construction of Water Pipeline and Upgrade Pump Station

Cr Skender (Impartiality Interest) – Item 7.4.2 – RFT 06/2022 – Supply of Plant & Operators for Unsealed Road Works

Cr Skender (Impartiality Interest) – Item 7.4.4 – RFT 07/2022 – Fascine Wall

Cr Fullarton (Financial Interest) - Item 7.3.3 - Waiver of Fees for ECU Tax Clinic

#### 3.0 PUBLIC QUESTION TIME

(In accordance with Section 5.24 of the Local Government Act 1995, a <u>15 minute</u> public question time is made available to allow members of the public the opportunity of questioning Council on matters concerning them. <u>All questions are to be provided on the Public</u> <u>Question Time Submission Form.</u>)

Public Question Time commenced at 1.04pm

#### 2.1 QUESTIONS TAKEN ON NOTICE FROM PREVIOUS MEETING – JANUARY 2022

Mr Joe Eveson from Coral Bay asked the following question which was taken on notice at the November Council Meeting. An answer to Mr Eveson's question is now available as follows –

**Question 2** – Given that we have followed due process and operate using an approved Mobile Traders Licence, how can 2 jinkers, unlicensed and remain parked for over 3 months on the road reserve. Council officers were informed and provided with photos on 26 August and we were told it would be investigated and if necessary, action would be taken. They are still there. **Answer** – The matter is under investigation and due process will be followed. Infringements have been issued and jinkers have been removed.

#### 2.2 PUBLIC QUESTION TIME

Public Question Time was closed at 1.05pm

#### 4.0 CONFIRMATION AND RECEIVING OF MINUTES

#### CONFIRMATION OF MINUTES

#### 4.1 ORDINARY MEETING OF COUNCIL – 22 NOVEMBER 2022

#### FC 2/12/22 <u>COUNCIL RESOLUTION</u> Cr Maslen/Cr Vandeleur

That the minutes of the Ordinary Meeting of Council held on 22 November 2022 be confirmed as a true record of proceedings.

<u>CARRIED</u> <u>F8/A0</u>

#### 5.0 ANNOUNCEMENTS BY THE PRESIDENT WITHOUT DISCUSSION

President Smith wished to thank Councillors and Staff for their efforts over the year and wished them a safe Christmas and New Year and looking forward to 2023.

#### 6.0 PRESENTATIONS, PETITIONS AND MEMORIALS

Nil

#### 7.0 DEPARTMENTAL REPORTS

#### 7.1 GOVERNANCE

#### 7.1.1 ACTIONS PERFORMED UNDER DELEGATED AUTHORITY FOR THE MONTHS OF NOVEMBER AND DECEMBER 2022

File No:	ADM0043
Date of Meeting:	13 December 2022
Location/Address:	3 Francis Street, Carnarvon
Name of Applicant:	Shire of Carnarvon
Name of Owner:	Shire of Carnarvon
Author/s:	Andrea Selvey, Chief Executive Officer
Declaration of Interest:	Nil
Voting Requirements:	Simple Majority
Previous Report:	Recurring Monthly Report
Schedules:	Nil

#### Authority / Discretion

	Advocacy	When Council advocates on its own behalf or on behalf of its		
		community to another level of government/body/agency.		
	Executive	The substantial direction setting and oversight role of the		
		Council. E.g., adopting plans and reports, accepting tenders,		
		directing operations, setting and amending budgets.		
	Legislative	Includes adopting local laws, town planning schemes and policies.		
	Quasi-Judicial	When Council determines an application / matter that directly		
		affects a person's right and interest. The judicial character arises		
		from the obligations to abide by the principles of natural justice.		
		Examples of Quasi-Judicial authority include town planning		
		applications, building licenses, applications for other permits /		
		licenses.		
V	Information	Includes items provided to Council for information purposes only		
X		that do not require a decision of Council (i.e. – for noting).		

#### Summary of Item:

To report on actions performed under delegated authority for the months of November and December 2022

#### Background:

To increase transparency this report has been prepared for Council and includes all actions performed under delegated authority for –

- Development Approvals issued
- Building Permits issued;
- Health Approvals issued;
- Affixing of Common Seal

#### Consultation:

Nil

#### Statutory Environment:

Local Government Act 1995 - Section 9.49A Planning & Development Act 2005 – Part 10 Div. 2 TPS No. 10 – Section 2.4 Shire of Carnarvon Local Government Act Local Laws S.29 Health Act 1911 – S.107; Health Act 1911, Part VI Health (Public Buildings) Regulations 1992

#### Relevant Plans and Policy:

Nil

#### Financial Implications:

There are no financial implications arising from receiving this report.

#### Risk Assessment:

		STEP 3 – Risk Tolerance Chart Used to Determine Risk					
Conseque	Consequence Insignificant Minor Major Critical Extreme						
Likelihoo	od			•			
Almost certain	A	High	High	Extreme	Extreme	Extreme	
Likely	В	Moderate	High	High	Extreme	Extreme	
Possible	С	Low	Moderate	High	Extreme	Extreme	
Unlikely	D	Low	Low	Moderate	High	Extreme	
Rare	E	Low	Low	Moderate	High	High	

Risk Category	Description	Rating (Consequence x likelihood)	Mitigating Action/s
Financial	N/A		
Health & Safety	N/A		
Reputation	Non-compliance with statutory requirements would result in reputational damage to the Shire.	Low	This agenda item aims to ensure that the Shire is compliant.
Service disruption	N/A		

Compliance	That the performed delegations are not reported to Council	Low	This agenda item aims to ensure that the Shire is compliant in reporting delegated authority actions.
Property	N/A		
Environment	N/A		
Fraud	N/A		

#### Community & Strategic Objectives:

In 2040 Carnarvon is a place where:

- Our economy fosters investment and productivity in industries befitting Carnarvon's physical and natural environment and that grows our horizons.
- Our sustainable livelihoods create a community that can flourish into the future.
- Our infrastructure, housing and amenities are high quality and accessible

#### Comment:

The following tables outline the action performed within the organisation relative to delegated authority for the months of November and December 2022 are submitted to Council for information.

#### DELEGATIONS

#### COMMON SEAL

Date	Document
23.11.22	Sale of 626 South River Road

#### Food—*Food Act 2008*

Date of decision	Decision Ref.	Decision details	Applicant	Other affected person(s)
2/12/2022	HFO22/014	Amended food business registration for Satay Corner, home-based food business and temporary stall for markets and events (home address changed to 12 Mindirra Cres)	Maizatul Rusna Saleh	

#### On-site wastewater management—*Health Act 1911*, s.107

#### Health (Apparatus for treatment of sewage and disposal of effluent and liquid waste) Regulations 1974

Date of decision	Decision Ref.	Decision details	Applicant	Other affected person(s)
2/12/2022	HOS22/011	Approval to install septic system – 25 Smith St, East Carnarvon	Dean White Carnarvon Plumbing Service	Anthony and Maria Zaknich

Other

Date of decision	Decision Ref.	Decision details	Applicant	Other affected person(s)
24/11/2022	24/11/2022	58 Granberry St declared unfit for habitation due to substantial vandalism (Health Act s.135)	n/a	Owner: Michael Curran

#### PLANNING & DEVELOPMENT

Planning and Development Act (Local Planning Schemes) Regulations 2015 Schedule 2 Clause 68 Applications to use/develop land					
File Ref:	Application Ref:	Subject Land (Incl. Scheme No)	Purpose	Applicant/ Proponent	Date Granted
A506	P39/22	18 Orr Street, Carnarvon	Construction of a carport	Daimen Donegan	15/11/2022
A376	P40/22	Small Boat Harbour Road, Carnarvon	Marine rescue building	Carnarvon Volunteer Sea Rescue Group	17/11/2022
A3924	P47/22	35 Mahony Avenue, Brown Range	Works in a heritage place (Construction of a walkway)	Carnarvon Space and Technology Museum Inc.	18/11/2022
A548	P43/22	77 Olivia Terrace, Carnarvon	Construction of a front fence	Norwest Project Solutions on behalf of Dept. of Communities	21/11/2022
A3164	P46/22	30 Marmion Street, East Carnarvon	Construction of a carport	Pita and Jessica Lulich	25/11/2022

## **BUILDING**

Application No.	Owners Name	Lot & Street	Type of Building Work
B21/064	MERVYN LEONARD	LOT 300 (19)	STEEL FRAMED CARPORT ON
	CHAPMAN	MORGAN WAY,	CONCRETE FOOTINGS WITH PROFILED
		MORGANTOWN	METAL SHEET CLADDING
B21/065	SAMANTHA ROCHELLE	LOT 5 (9) FORREST	PHOTOVOLTAIC PANELS INSTALLED
	PUNCH	STREET, CARNARVON	TO EXISTING RESIDENTIAL DWELLING
B21/071	ROBERT JAMES &	LOT 303 (10)	SOLAR PANELS ON PATIO ROOF
	KATHRYN JOY	MASLEN STREET,	
	WALSHAW	BROCKMAN	
B22/061	<b>REGIONAL POWER</b>	LOT 626 (14)	STEEL FRAMED GARDEN SHED
	CORPORATION -	MINDIRRA CRES,	
	HORIZON POWER	BROCKMAN	
B22/070	RETURNED AND	LOT 1 (12) EGAN ST,	TRANSPORTABLE ABLUTION BLOCK
	SERVICES LEAGUE	CARNARVON	ON CONCRETE FOOTINGS AT RSL
	AUSTRALIA -		
	CARNARVON SUB-		
	BRANCH		

Application No.	Owners Name	Lot & Street	Type of Building Work
B22/074	CHRISTOPHER ROBERT	LOT 366 (7) SNOOK	ENCLOSURE OF THE EXISTING
	SHANNON	CRT, BROCKMAN	CARPORT
B22/083	SHIRE OF CARNARVON	LOT 559 ON	REMOVAL OF EXISTING FENCE AND
		DEPOSITED PLAN	REPLACING WITH CHAIN-LINK MESH
		144299	FENCE REF: RFQ 17/2022 - STAGE
		(CARNARVON	THREE - REPLACEMENT OF THE
		AIRPORT)	AIRSIDE BOUNDARY FENCE AT THE
			CARNARVON AIRPORT
B22/085	ANTHONY JOHN	LOT 4 (6B)	REAR BOUNDARY FENCE
	DELLA-MADDALENA	HOULAHAN PL,	
		BROCKMAN	
B22/086	CARNARVON SPACE	LOT 2 (35) MAHONY	WALKWAY & ACCESSIBILITY ACCESS
	AND TECHNOLOGY	AVE, BROWN RANGE	
	MUSEUM & SHIRE OF		
	CARNARVON		
B22/088	ALEXANDRA &	LOT 204 (139) OLIVIA	POST AND RAIL BOUNDARY FENCE
	BENJAMIN MASLEN	TCE, SOUTH	
		CARNARVON	
B22/089	DONALD CYRIL &	LOT 761 (10)	CARPORT / CARAVAN STORAGE
	RATTANA CLARK	MCLEOD STREET,	EXTENSION TO SHED
		SOUTH CARNARVON	
B22/091	EL-RAGHY KRIEWALDT	LOT 16 (16)	DOUBLE STOREY MODULAR
	PTY LTD	TREVALLY CRT,	RESIDENCE WITH VERANDAHS AND
		CORAL BAY	DECKING

#### OFFICER'S RECOMMENDATION

That Council, by Simple Majority, in accordance with Section 5.46 of the Local Government Act, resolves to accept the reports outlining the actions performed under delegated authority for the months of November and December 2022.

#### FC 3/12/22

<u>COUNCIL RESOLUTION & OFFICER'S RECOMMENDATION</u> Cr Maslen/Cr Vandeleur

That Council, by Simple Majority, in accordance with Section 5.46 of the Local Government Act, resolves to accept the reports outlining the actions performed under delegated authority for the months of November and December 2022.

<u>CARRIED</u> <u>F8/A0</u>

#### POLICY MANUAL – UPDATES TO POLICY

File No:	ADM0124
Date of Meeting:	13 December 2022
Location/Address:	Nil
Name of Applicant:	Shire of Carnarvon
Name of Owner:	N/A
Author/s:	Amanda Leighton, Manager People Culture & Systems
Declaration of Interest:	Nil
Voting Requirements:	Simple Majority
Schedules:	Schedule 7.1.2(a) - Policies with Tracked Changes
	Schedule 7.1.2(b) - Policies as Presented to Council for Endorsement

#### Authority / Discretion

	AdvocacyWhen Council advocates on its own behalf or on behalf of its community to another level of government/body/agency.			
	Executive			
х		Council. E.g., adopting plans and reports, accepting tenders,		
		directing operations, setting, and amending budgets.		
	Legislative Includes adopting local laws, town planning schemes and policie			
	Quasi-Judicial When Council determines an application / matter that direct			
		affects a person's right and interest. The judicial character arises		
		from the obligations to abide by the principles of natural justice.		
		Examples of Quasi-Judicial authority include town planning		
		applications, building licenses, applications for other permits /		
		licenses.		
	Information	Includes items provided to Council for information purposes only		
		that do not require a decision of Council (i.e. – for noting).		

#### Summary of Item:

The Shire of Carnarvon Council Policy Manual was presented to and adopted by Council at the Ordinary Meeting of Council on 23 August 2022. This agenda item forms part of a quarterly schedule to facilitate the formal review of the Council Policy Manual by Council. The schedule for review is as follows:

Month	Policy Numbers
March	EME001 to EME017
June	EME018 to EME034
September	CF001 to CF018
December	ID001 to ID005 and CD001 to CD010
	(Subject of this report)

#### Background:

One of the primary functions of a Local Government Council is to determine the local government's policies. Council policies focus on the strategic and statutory decision-making obligations of the Council. The policy may relate to an Express Power or Duty or a matter that is non-statutory and entirely discretionary. Council policies will guide and inform the Local Government's strategic, financial, and operational functions and may also impact service levels provided to the community. Council policies apply to Council, Elected Members, and employees when fulfilling their decision-making responsibilities.

#### 7.1.2

#### **Consultation:**

Community Growth Fund Committee in relation to CD004 Community Growth Fund Policy

#### **Statutory Environment:**

Section 2.7 of the *Local Government Act 1995* articulates the Role of Council, which includes determining policies of the local government.

#### **Relevant Plans and Policy:**

Shire of Carnarvon Policy Manual

#### **Financial Implications:**

There are no additional financial implications from adopting the updated policies. Any impacts have either already been considered in the budget setting, e.g., Community Growth Fund allocations, or will be brought before Council if there is a financial impact outside the current budget allocation.

#### Risk Assessment:

		STEP 3 – Ris	STEP 3 – Risk Tolerance Chart Used to Determine Risk					
Conseque	ence	Insignificant	Minor 2	Major 3	Critical 4	Extreme 5		
Likelihoo	od				-			
Almost certain	A	High	High	Extreme	Extreme	Extreme		
Likely	В	Moderate	High	High	Extreme	Extreme		
Possible	С	Low	Moderate	High	Extreme	Extreme		
Unlikely	D	Low	Low	Moderate	High	Extreme		
Rare	E	Low	Low	Moderate	High	High		

Risk Category	Description	Rating (Consequence x likelihood)	Mitigating Action/s
Financial	N/A		
Health & Safety	N/A		
Reputation	Unclear policy direction can result in less transparent decision- making and may impact the Shire's reputation.	High	The policies aim to provide Council and Employees with clear direction and improve the transparency and consistency of decision-making.
Service disruption	N/A		
Compliance	That policies do not support compliance.	High	Policies have been checked to align with legislation and aim to add clarity to ensure compliance.
Property	N/A		
Environment	N/A		
Fraud	N/A		

#### Community & Strategic Objectives:

The proposal aligns with the following desired objectives as expressed in the *Community Strategic Plan 2022-2032*:

In 2040 Carnarvon is a place where:

• Our community is engaged, inclusive, and supportive.

#### Additional Focus Areas:

• Improve the trust between citizens and the Shire of Carnarvon

#### Comment:

The table below sets out the proposed changes to each policy. In this review cycle the only policy proposed to be amended is CD004 which has been amended at the request of the Community Growth Fund Committee to enable more nuanced assessment of grant applications.

	POLICY REVIEW	SCHEDULE AND DO	CUMENT CONTROL	
CURRENT POLICY NUMBER	CURRENT POLICY NAME	LAST ADOPTED	PROPOSED CHANGES	ANNUAL REVIEW SCHEDULE
ID001	ID001 Crossovers	FC7/8/22	Last reviewed in August 2022. No change to body of text.	December
ID002 ID003 ID004 ID005 CD001 CD002 CD003 CD004	ID004 Naming of roads, parks, places, and buildings ID005 Memorials in road reserves, parks, foreshores etc CD001 CCTV Data Management CD002 Market traders at The Woolshed	Under development FC16/11/22 FC7/8/22 FC7/8/22 FC7/8/22 FC7/8/22 FC7/8/22 FC4/9/22	Policy requires stakeholder engagement and is still in development. Anticipated to be presented at January 23 OCM Apopted at the November OCM. No change to body of text. Last reviewed in August 2022. No change to body of text. Last reviewed in August 2022. No change to body of text. Last reviewed in August 2022. No change to body of text. Last reviewed in August 2022. No change to body of text. Last reviewed in August 2022. No change to body of text. Last reviewed in August 2022. No change to body of text. Last reviewed in September 2022, further changes required for December 2022 review, the changes required are: Some minor adjustments to body of text, naming conventions, spelling and grammar. Section 3 – updated definition of CGFC Committee Members. Section 4 – Insertion of Shires Community Strategic Plan. Insertion of evidence of funding acknowledgement. Insertion of good organizational governance. Removal of insurance costs. Section 6 - updated definition of CGFC Committee Members. Replaced "Economic, natural and built" with "Align with Shire Strategic Community Plan". Update scoring table.	December December December December December
CD005	CD005 Letters of support	FC7/8/22	Last reviewed in August 2022. No change to body of text.	December
CD006	, , , , , , , , , , , , , , , , , , ,	FC7/8/22	Last reviewed in August 2022. No change to body of text.	December
CD007	CD008 Consumption of Alcohol on Shire Owned and Managed	FC7/8/22	Last reviewed in August 2022. No change to body of text.	December
CD008	•	FC7/8/22	Last reviewed in August 2022. No change to body of text.	December
CD009	CD009 Community engagement	FC7/8/22	Last reviewed in August 2022. No change to body of text.	December
CD010	CD010 Property Fences	FC4/9/22	Last reviewed in September 2022. No change to body of text.	December

The officer recommendation is that Council adopts the policies as presented for incorporation into the Shire of Carnarvon Council Policy Manual to ensure policies are kept up-to-date and provide a high standard of governance.

#### OFFICER'S RECOMMENDATION

That Council, by Simple Majority, pursuant to section 2.7 (2)(b) of the Local Government Act 1995, resolves to adopt policies ID001 to ID005 and CD001 to CD010 as presented in Schedule 7.1.2, and include them in the Shire of Carnarvon Policy Manual 2022/2023.

#### FC 4/12/22

#### <u>COUNCIL RESOLUTION & OFFICER'S RECOMMENDATION</u> Cr Vandeleur/Cr Fullarton

That Council, by Simple Majority, pursuant to section 2.7 (2)(b) of the Local Government Act 1995, resolves to adopt policies ID001 to ID005 and CD001 to CD010 as presented in Schedule 7.1.2, and include them in the Shire of Carnarvon Policy Manual 2022/2023.

<u>CARRIED</u> <u>F8/A0</u>

## HORTICULTURE STANDARDS IMPLEMENTATION REFERENCE GROUP NOMINATION

File No:	ADM2014
Date of Meeting:	13 December 2022
Location/Address:	N/A
Name of Applicant:	Shire of Carnarvon
Name of Owner:	N/A
Author/s:	Andrea Selvey, Chief Executive Officer
Declaration of Interest:	Nil
Voting Requirements:	Absolute Majority
Previous Reports:	Nil
Schedules:	Schedule 7.1.3 Terms of Reference - Horticulture Standards Implementation Reference Group

#### Authority / Discretion

7.1.3

x	Advocacy	When Council advocates on its own behalf or on behalf of its community	
^		to another level of government/body/agency.	
	Executive	The substantial direction setting and oversight role of the	
		Council. E.g., adopting plans and reports, accepting tenders, directing	
		operations, setting, and amending budgets.	
	Legislative	Includes adopting local laws, town planning schemes and policies.	
	Quasi-Judicial	When Council determines an application / matter that directly affects a	
		person's right and interest. The judicial character arises from the	
		obligations to abide by the principles of natural justice. Examples of Quasi-	
		Judicial authority include town planning applications, building licenses,	
		applications for other permits / licenses.	
	Information	Includes items provided to Council for information purposes only that do	
		not require a decision of Council (i.e. – for noting).	

#### Summary of Item:

This item presents a request from the Department of Health for a representative from the Shire of Carnarvon to participate in a Horticultural Standards Implementation Reference Group (Reference Group).

#### Background:

Food Standards Australia and New Zealand (FSANZ) gazetted three new standards on 12 August 2022 which cover berries, leafy vegetables, and melons. Under the *Food Act 2008*, the enforcement of the new standards will be the responsibility of Local Governments following a 30-month period post-gazettal to enable the industry to transition to the new requirements.

The Shire of Carnarvon has been invited to nominate a representative to participate in a Reference Group being established by the Department of Health to support the implementation of the standards. Please see attached Terms of Reference for the group.

#### Stakeholder and Public Consultation:

N/A

#### Statutory Environment:

Section 5.10 of the *Local Government Act 1995* deals with the appointment of Council members to committees.

## Relevant Plans and Policy:

Nil

#### **Financial Implications:**

There are no direct financial implications arising from the officer's recommendation to appoint an Elected Member to this Reference Group; however, there are likely to be resourcing impacts arising from the requirement for local governments to be responsible for the enforcement of the new standards. The impacts of this additional responsibility are currently not known.

#### Risk Assessment:

		STEP 3 – Risk Tolerance Chart Used to Determine Risk				
Consequence ← →		Insignificant 1	Minor 2	Major 3	Critical 4	Extreme 5
Likelihood —						
Almost certain	Α	High	High	Extreme	Extreme	Extreme
Likely	В	Moderate	High	High	Extreme	Extreme
Possible	С	Low	Moderate	High	Extreme	Extreme
Unlikely	D	Low	Low	Moderate	High	Extreme
Rare	Е	Low	Low	Moderate	High	High

Risk Category	Description	Rating	Mitigating Action/s
Financial			
Health & Safety	Appointing an Elected	Member with	a sound understanding of the industry to
Reputation	represent the Shire, wi	ll assist in unc	lerstanding and mitigating potential risks, yet
Service disruption	unknown, from this r	new and add	led responsibility being devolved to Local
Compliance	Government.		
Property			
Environment			
Fraud			

#### Community & Strategic Objectives:

The proposal aligns with the following desired objectives as expressed in the *Community Strategic Plan 2022-2032*:

#### In 2040 Carnarvon is a place where:

- Our economy fosters investment and productivity in industries befitting Carnarvon's physical and natural environment and that grows our horizons.
- Our sustainable livelihoods create a community that can flourish into the future.

#### Comment:

While other local governments that have been invited to nominate a representative to this Reference Group have nominated a member of staff, the officer has referred this matter to Council to ensure that the Shire is represented by a person with a sophisticated and detailed understanding of the horticulture industry given the importance of this industry in Carnarvon.

#### OFFICER'S RECOMMENDATION

That Council, by Absolute Majority,	pursuant to s. 5.10 of the Local Government Act 1995, resolves to appoint
Cr	to the Horticulture Standards Implementation Reference Group; and
Cr	as the proxy to the Horticulture Standards Implementation Reference
Group.	

#### FC 5/12/22

<u>COUNCIL RESOLUTION & OFFICER'S RECOMMENDATION</u> Cr Skender/Cr Fullarton

That Council, by Absolute Majority, pursuant to s. 5.10 of the Local Government Act 1995, resolves to appoint Cr Skender to the Horticulture Standards Implementation Reference Group; and Cr Ferreirinha as the proxy to the Horticulture Standards Implementation Reference Group.

#### CARRIED BY ABSOLUTE MAJORITY <u>F8/A0</u>

#### 7.2 CORPORATE & COMMUNITY SERVICES

## 7.2.1 REPORT OF ACCOUNTS PAID UNDER DELEGATED AUTHORITY - 01 TO 30 NOVEMBER 2022

File No: Date of Meeting: Location/Address: Name of Applicant: Author/s: Declaration of Interest: Voting Requirements: Previous Reports:	ADM0186 13 December 2022 Shire of Carnarvon Shire of Carnarvon Giang Nguyen – Creditors Officer Nil Simple Majority Presented each month
Schedules:	Schedule 7.2.1 (a) and (b)

#### Authority / Discretion

acriorie	y / Discretion	
	Advocacy	When Council advocates on its own behalf or on behalf of its community to another level of government/body/agency.
X	Executive   The substantial direction setting and oversight role of t     Council. E.g., adopting plans and reports, accepting ten   directing operations, setting, and amending budgets.	
	Legislative	Includes adopting local laws, town planning schemes and policies.
	Quasi-Judicial	When Council determines an application / matter that directly affects a person's right and interest. The judicial character arises from the obligations to abide by the principles of natural justice. Examples of Quasi-Judicial authority include town planning applications, building licenses, applications for other permits / licenses.
	Information	Includes items provided to Council for information purposes only that do not require a decision of Council (i.e. – for noting).

#### Summary of Item:

To present the listing of accounts paid from the Municipal Fund and Trust Fund, in accordance with the requirements of the Local Government (Financial Management) Regulations 1996, for the month of November 2022.

#### Background:

Council has delegated to the CEO the exercise of its power under Financial Management Regulation 12 to make payments from Municipal Fund and Trust Fund (Delegation 1.2.20) with a condition on the delegation that a list of all payments to be recorded in Council Minutes. The list of payments is provided at *Schedule 7.2.1* 

#### Stakeholder and Public Consultation:

Nil

#### Statutory Environment:

Local Government Act 1995 – Section 5.42 Local Government (Financial Management) Regulations 1996 – Regulations 12 and 13

#### **Relevant Plans and Policy:**

N/A

#### **Financial Implications:**

Nil as all payments have been made in accordance with the Council adopted budget.

#### Risk Assessment:

		STE	P 3 – Risk Tol	erance Chart	Used to Detern	nine Risk
Conseque	ence	Insignificant	Minor 2	Major 3	Critical 4	Extreme 5
Likelihoo	od			•	•	•
Almost certain	A	High	High	Extreme	Extreme	Extreme
Likely	В	Moderate	High	High	Extreme	Extreme
Possible	С	Low	Moderate	High	Extreme	Extreme
Unlikely	D	Low	Low	Moderate	High	Extreme
Rare	E	Low	Low	Moderate	High	High

Risk Category	Description	Rating (Consequence x likelihood)	Mitigating Action/s
Financial	Payments are made without appropriate budget authority	Low	Internal controls are in place to manage this potential risk.
Health & Safety	NA	NA	
Reputation	NA	NA	
Service disruption	NA	NA	
Compliance	NA	NA	
Property	NA	NA	
Environment	NA	NA	
Fraud	Accounting Fraud	Moderate	Internal controls are in place, including background checks and regular updates of Sundry Creditors. Sign off by SFO of any Creditor changes (Bank Accounts).

#### Community & Strategic Objectives:

The tabling of information relative to payments made under delegation aligns itself with no specific objective as expressed in the Community Strategic Plan 2022-2032. It is solely a legislative requirement common to all local governments within Western Australia. Without compliance in this regard, achieving strategic or community objectives would be at risk.

#### OFFICER'S RECOMMENDATION

That Council, by Simple Majority, pursuant to S5.42 of the Local Government Act 1995 resolves to:

a) Receive the list of payments made under delegation, as per Schedule 7.2.1 (a) totaling \$3,254,766.24 as presented for the month of <u>November 2022</u>, incorporating:

Payment Reference from:	Payment Reference to:	Payment Type	Payment Amount
EFT36780-EFT36822			
EFT36824-EFT36848			
EFT36850-EFT36873			
EFT36875-EFT36878			
EFT36880			
EFT36882-EFT36884			
EFT36886			
EFT36888-EFT36895			
EFT36897-EFT36908		Muni EFT	\$3,205,448.73
EFT36910-EFT36922			
EFT36924-EFT36925			
EFT36927-EFT36933			
EFT36935-EFT36942			
EFT36944-FT36945			
EFT36947-EFT36957			
EFT36959			
EFT36966-	EFT36901		
EFT36960	EFT36965	Trust EFT	\$1,106.50
-	-	Cheque	\$0.00
DD39764.1	DD39779.1	Bank Directs	\$30,666.81
EFT36823; EFT36849			
EFT36874			
EFT36879; EFT36881			
EFT36885; EFT36887			
EFT36896; EFT36909			
EFT36923; EFT36926			
EFT36934; EFT36943			
EFT36946;	EFT36958	Visitor Centre EFT	\$17,544.20
		TOTAL	\$3,254,766.24

b) Receive the copies of credit card statements for all such Shire facilities for the period 23<sup>rd</sup> September 2022 to 23<sup>rd</sup> October 2022.

#### FC 6/12/22

COUNCIL RESOLUTION & OFFICER'S RECOMMENDATION

Cr Vandeleur/Cr Maslen

That Council, by Simple Majority, pursuant to S5.42 of the Local Government Act 1995 resolves to:

*a)* Receive the list of payments made under delegation, as per Schedule 7.2.1 (a) totalling \$3,254,766.24 as presented for the month of <u>November 2022</u>, incorporating:

Payment Reference from:	Payment Reference to:	Payment Type	Payment Amount
EFT36780-EFT36822			
EFT36824-EFT36848			
EFT36850-EFT36873			
EFT36875-EFT36878			
EFT36880			
EFT36882-EFT36884			
EFT36886			
EFT36888-EFT36895			
EFT36897-EFT36908		Muni EFT	\$3,205,448.73
EFT36910-EFT36922			
EFT36924-EFT36925			
EFT36927-EFT36933			
EFT36935-EFT36942			
EFT36944-FT36945			
EFT36947-EFT36957			
EFT36959			
EFT36966-	EFT36901		
EFT36960	EFT36965	Trust EFT	\$1,106.50
		Chanua	ćo. 00
	-	Cheque	\$0.00
DD39764.1	DD39779.1	Bank Directs	\$30,666.81
EFT36823; EFT36849			
EFT36874			
EFT36879; EFT36881			
EFT36885; EFT36887			
EFT36896; EFT36909			
EFT36923; EFT36926			
EFT36934; EFT36943			
EFT36946;	EFT36958	Visitor Centre EFT	\$17,544.20
		TOTAL	\$3,254,766.24

*b)* Receive the copies of credit card statements for all such Shire facilities for the period 23<sup>rd</sup> September 2022 to 23<sup>rd</sup> October 2022.

<u>CARRIED</u> <u>F8/A0</u>

#### FINANCIAL ACTIVITY STATEMENT 30 NOVEMBER 2022

File No:	ADM0186
Date of Meeting:	13 December 2022
Location/Address:	N/A
Name of Applicant:	Shire of Carnarvon
Name of Owner:	N/A
Author/s:	Andrea Selvey, Chief Executive Officer
Declaration of Interest:	Nil
Voting Requirements:	Simple Majority
Previous Report	Nil
Schedules	Schedule 7.2.2 (a) Monthly Financial Report

#### Authority / Discretion

	,		
	Advocacy	When Council advocates on its own behalf or on behalf of its community to another level of government/body/agency.	
	Executive	The substantial direction setting and oversight role of the Council. E.g., adopting plans and reports, accepting tenders, directing operations, setting, and amending budgets.	
	Legislative	Includes adopting local laws, town planning schemes and policies.	
	Quasi-Judicial When Council determines an application / matter that dire affects a person's right and interest. The judicial character from the obligations to abide by the principles of natural ju Examples of Quasi-Judicial authority include town planning applications, building licenses, applications for other permi licenses.		
Х	Information	Includes items provided to Council for information purposes only that do not require a decision of Council (i.e. – for noting).	

#### Summary of Item:

This item defers the presentation of the financial activity statement for the period ending 30 November 2022 until the Ordinary meeting of Council to be held in January. The officer's recommendation is that Council notes the deferral.

#### Background:

Each month a local government is to prepare a statement of financial activity reporting on the revenue and expenditure for the month as set out in the budget.

The *Local Government (Financial Management) Regulations* provide that the statements be presented at an ordinary meeting of the council within 2 months after the end of the month to which the statement relates.

The agenda settlement for the December Ordinary meeting of Council is 2 weeks earlier than normal months due to the festive season, which does not allow sufficient time for the November end-of-month transactional processes and reconciliations to be completed.

#### Consultation:

Nil

#### Statutory Environment:

Local Government (Financial Management) Regulation 34.

## 7.2.2

#### **Relevant Plans and Policy:** Nil

## Financial Implications:

Nil.

Risk Assessment:

		STEP 3 – Risk Tolerance Chart Used to Determine Risk					
Conseque	ence	Insignificant	Minor 2	Major 3	Critical 4	Extreme 5	
Likelihoo	od						
Almost certain	A	High	High	Extreme	Extreme	Extreme	
Likely	В	Moderate	High	High	Extreme	Extreme	
Possible	С	Low	Moderate	High	Extreme	Extreme	
Unlikely	D	Low	Low	Moderate	High	Extreme	
Rare	E	Low	Low	Moderate	High	High	

Risk Category	Description	Rating (Consequence x likelihood)	Mitigating Action/s
Financial	Stakeholders may withdraw funding if the statements are not prepared according to the regulatory framework.	Low	Financial Statements are prepared on time and according to the applicable Legislation and Regulations
Health & Safety	NA	NA	
Reputation	The delay in achieving timely reporting has the potential to damage the shire's reputation.	High	High priority has been placed on preparing Statutory reporting within legislated timeframes
Service disruption	NA	NA	
Compliance	Local Government Act 1995 requires Council receives these statements within 2 months of the end of the applicable month.	NA	Financial Statements are prepared on time and according to the applicable Legislation and Regulations
Property	NA	NA	
Environment	NA	NA	

## Community & Strategic Objectives:

Additional Focus Areas:

• Improve the trust between citizens and the Shire of Carnarvon

#### Comment:

Staff and Consultants are in the process of processing November transactions in the Shire's Accounting system. Due to timing of invoicing, payment processing and the early cut-off for the December agenda, data is incomplete.

The officer advises that the November Statement of Financial Activity will be deferred. To ensure compliance with the *Local Government Act 1995*, they will be reported at the January Ordinary meeting of Council.

#### **OFFICER'S RECOMMENDATION**

That Council, by Simple Majority, receives the officer's report that the November Statement of Financial Activity is deferred until the Ordinary Meeting of Council on 24 January 2023 due to the early timing of the December Ordinary Meeting of Council.

#### FC 7/12/22

<u>COUNCIL RESOLUTION & OFFICER'S RECOMMENDATION</u> Cr Maslen/Cr Vandeleur

That Council, by Simple Majority, receives the officer's report that the November Statement of Financial Activity is deferred until the Ordinary Meeting of Council on 24 January 2023 due to the early timing of the December Ordinary Meeting of Council.

<u>CARRIED</u> <u>F8/A0</u>

#### 7.2.3

#### BUDGET ADJUSTMENTS 13 DECEMBER 2022

File No:	ADM0027
Date of Meeting:	13 December 2022
Location/Address:	N/A
Name of Applicant:	Shire of Carnarvon
Name of Owner:	N/A
Author/s:	Andrea Selvey, Chief Executive Officer
Declaration of Interest:	Nil
Voting Requirements:	Absolute Majority
Previous Report	Nil
Schedules	Schedule

#### Authority / Discretion

	Advocacy	When Council advocates on its own behalf or on behalf of its
		community to another level of government/body/agency.
Х	Executive	The substantial direction setting and oversight role of the
		Council. E.g., adopting plans and reports, accepting tenders,
		directing operations, setting and amending budgets.
	Legislative	Includes adopting local laws, town planning schemes and policies.
	Quasi-Judicial	When Council determines an application / matter that directly affects a person's right and interest. The judicial character arises from the obligations to abide by the principles of natural justice. Examples of Quasi-Judicial authority include town planning applications, building licenses, applications for other permits / licenses.

Information	Includes items provided to Council for information purposes only			
	that do not require a decision of Council (i.e. – for noting).			

#### Summary of Item:

This item presents officer-requested budget adjustments arising after the adoption of the 2022-2023 Budget for Council to consider. The officer's recommendation is that the adjustments are adopted by Council.

#### Background:

The Council adopted the Annual Budget for the Shire on 30 September 2022.

In accordance with section 6.8(1) of the *Local Government Act 1995* a local government is not to incur expenditure from its municipal fund for an additional purpose except where the expenditure:

- Is incurred in a financial year before the adoption of the annual budget by the local government
- Is authorised in advance by Council resolution absolute majority required
- Is authorised in advance by the Mayor or President in an emergency.

Approval is therefore sought for the budget adjustments detailed in the attachment for the reasons specified.

It is good management practice to revise the adopted budget when it is known that circumstances have changed. In keeping with this practice budgets are reviewed by Officers regularly. Officers have reviewed the adopted budget and recommend alterations to the budget as tabled.

#### Consultation:

Nil

#### Statutory Environment:

Local Government Act – Section 6.8(1).

### Relevant Plans and Policy:

Nil

#### **Financial Implications:**

As presented

#### **Risk Assessment:**

		STEP 3 – Risk Tolerance Chart Used to Determine Ris					
Conseque	nce	Insignificant	Minor 2	Major 3	Critical 4	Extreme 5	
Likelihoo	bd	·		•	•	•	
Almost certain	A	High	High	Extreme	Extreme	Extreme	
Likely	В	Moderate	High	High	Extreme	Extreme	
Possible	С	Low	Moderate	High	Extreme	Extreme	
Unlikely	D	Low	Low	Moderate	High	Extreme	
Rare	E	Low	Low	Moderate	High	High	

Risk Category	Description	Rating (Consequence x likelihood)	Mitigating Action/s
Financial	Potential for reduction in budget.	N/A	The adjustments recommended in this report do not impact the net current operational position of Council. Amendment No 14/23 (Skipworth Pumpstation) will, in effect, deplete one

			of the Council reserve funds, which in turn, will need to be reflected in Council's Long Term Forward Financial
	NIA		Plan.
Health & Safety	NA	NA	
Reputation	Delay in identifying	High	Identify changing circumstances and
	known expenditure		action budget variations as soon as
	changes has the		practicable
	potential to damage		
	the shire's reputation.		
Service disruption	NA	NA	
Compliance	Local Government Act	High	This report to Council for approval
	requires that a local		ensures compliance requirements are
	government is not to		met.
	incur expenditure		
	unless approved by		
	Council.		
Property	NA	NA	
Environment	NA	NA	

## Community & Strategic Objectives:

Nil

#### Comment:

Attached as *Schedule 7.2.3 (a)* for consideration are the proposed budget amendments at the time of preparation of this report.

It is noted that amendment No. 14/23 relates to urgent works to improve capacity and performance of the Skipworth pump station to remove stormwater and mitigate flooding risks in the Morgantown area. A decision is now needed to approve this substantive change to Council's adopted 2022/23 budget in conformity with advice from the Executive Manager Infrastructure Services on 06 December 2022.

#### Adjustments with no impact on budget closing position

There are 7 items in the attachment and the net effect on the budget position is NIL.

#### Net budget closing position

After making the above adjustments, the municipal budget closing position remains unchanged as a balanced budget. The Land & Infrastructure Reserve would be reduced at year end by \$190,000.

#### OFFICER'S RECOMMENDATION

That Council, by Absolute Majority, pursuant to section 6.8(1) of the Local Government Act 1995 resolves to adopt the adjustments to the 2022/2023 Adopted Budget as detailed in this report and attachment as per Schedule 7.2.3 (a),

#### FC 8/12/22

<u>COUNCIL RESOLUTION & OFFICER'S RECOMMENDATION</u> Cr Fullarton/Cr Vandeleur

That Council, by Absolute Majority, pursuant to section 6.8(1) of the Local Government Act 1995 resolves to adopt the adjustments to the 2022/2023 Adopted Budget as detailed in this report and attachment as per Schedule 7.2.3 (a).

CARRIED BY ABSOLUTE MAJORITY <u>F8/A0</u>

#### 7.3 DEVELOPMENT SERVICES

7.3.1

#### LIGHT UP CARNARVON COMMUNITY PROJECT

File No:	ADM2142
Date of Meeting:	13 December 2022
Location/Address:	Carnarvon
Name of Applicant:	Shire of Carnarvon
Name of Owner:	N/A
Author/s:	Harriet Murphy – Manager Economic Development
Declaration of Interest:	Nil
Voting Requirements:	Simple Majority
Schedules:	Schedule 7.3.1(a) Location Map
	Schedule 7.3.1(b) Ramus Portfolio
	Schedule 7.3.1(c) - Confidential Ramus Project Costs document
	Schedule 7.3.1(d) – The Eclipse Concept
Previous Reports:	Nil

#### Authority / Discretion

	Advocacy	When Council advocates on its own behalf or on behalf of its				
		community to another level of government/body/agency.				
	<b>Executive</b> The substantial direction setting and oversight role of the					
Х		Council. E.g., adopting plans and reports, accepting tenders,				
		directing operations, setting and amending budgets.				
	Legislative	Includes adopting local laws, town planning schemes and policies.				
	Quasi-Judicial	When Council determines an application / matter that directly				
		affects a person's right and interest. The judicial character arises				
		from the obligations to abide by the principles of natural justice.				
		Examples of Quasi-Judicial authority include town planning				
		applications, building licenses, applications for other permits /				
		licenses.				
	Information	Includes items provided to Council for information purposes only				
		that do not require a decision of Council (i.e. – for noting).				

#### Summary of Item:

This item presents information about a legacy public art project, Light-Up Carnarvon, and a funding opportunity for the project. The officer recommendation is that Council approves the finalisation of the project scope and budget and authorises the CEO to negotiate project funding with Department of Jobs, Tourism, Science, and Innovation.

#### Background:

In August 2022, Justine Campbell Lawler and Margaret Seaton requested Shire support for the Light-Up Carnarvon Project which was instigated and presented to the DG of JTSI with the outcome being to progress to concept. Local business owner Margaret Seaton and Justine Campbell Lawler progressed to concepts and budgets and have funded \$30,500 in cash and in kind to date. Subsequent conversations with JTSI, confirmed funding is available for legacy infrastructure components of the project, and the Shire deemed suitable to accept the funding and responsibilities of project owner.

Funding of \$100,000 for a community-led legacy infrastructure project for the Total Solar Eclipse has been made available to the Shire. Shire Officers have worked with Margaret Seaton and Justine Campbell Lawler to finalise the Light-Up Carnarvon Community Project scope to ensure delivery within the budget allocation. An illuminated Eclipse Sculpture is proposed to become a permanent fixture along the Fascine, acknowledging the significance of the Hybrid Solar Eclipse to our town. Constructed from Corten Steel, the sculpture will weather the passage of time, withstand exposure to the elements and potential vandalism.

#### Stakeholder and Public Consultation:

- Yinggarda PBC Justine Campbell Lawler presented the concept to YPBC receiving a very positive response to progress.
- Gwoonwardu Mia WA Museum team, Director Regions, Jessica Machin and CEO, Alec Cole supportive of project.
- Carnarvon Space Museum
- Wooramulla Eco Cultural Journeys
- Creality Gascoyne Food Council
- Gascoyne Development Commission
- Carnarvon Chamber of Commerce
- National Indigenous Australians Agency
- Carnarvon Paper Shop
- Port Engineering
- Westerly Contracting

#### **Financial Implications:**

#### Capital Costs

External funding of \$100,000 has been offered to the Shire by JTSI. The project budget includes the capital cost of construction, delivery, and installation. Should the final budget requirement exceed external funding provisions, the matter will be brought back to Council for further consideration, noting the timeframe may result in a requirement to not progress the project.

#### Operational Costs:

Operational and maintenance costs are expected to be low. The Sculpture will be solar powered through an adjacent system. Maintenance requirements include replacement of light fixtures and players in the event of failure. Margaret Seaton, Carnarvon Cleaners has committed to pay for any repairs and maintenance for the first five years.

## Risk Assessment:

		STEP 3 – Risk Tolerance Chart Used to Determine Risk					
Conseque	ence	Insignificant	Minor 2	Major Critical 3 4		Extreme 5	
Likelihoo	od	-					
Almost certain	A	High	High	Extreme	Extreme	Extreme	
Likely	В	Moderate	High	High	Extreme	Extreme	
Possible	С	Low	Moderate	High	Extreme	Extreme	
Unlikely	D	Low	Low	Moderate	High	Extreme	
Rare	E	Low	Low	Moderate	High	High	

Risk Category	Description	Rating (Consequence	Mitigating Action/s
		x likelihood)	

Financial	Capital costs exceed budget Operational cost	Low	Bruce Ramus is internationally renowned for delivering on time and on budget. See company information document. Quotes are being finalised and the project will not commence if the JTSI budget allocation does not cover all capital costs. Operational and maintenance costs are nominal.
Health & Safety	N/A		
Reputation	There may be reputational damage to the Shire if the project is not completed prior to the 2023 Solar Eclipse	Moderate	The delivery of this project is of significant interest to the community Project timelines are constrained and delivery is dependent on the execution of a financial agreement with JTSI. The Shire will prioritise working with JTSI to complete the funding agreement prior to Christmas shutdown. The project proponents have discussed the project with the artist and have confirmed that it will be delivered on time and on budget. Opportunities for local fabrication are currently being investigated to expediate delivery times and mitigate transport delays.
Service disruption	N/A		
Compliance	N/A		
Property	Potential for damage from elements, wear and tear, vandalism. Asset management becomes onerous or costly.	Moderate	As asset owners and managers of the Fascine, the Shire can elect to decommission the artwork, should this risk be realised.
Environment	Placement of the Sculpture in a public space may cause some concern and may impact future uses and design of public open spaces	Low	Consultation with community has been extensive, and support has been unanimous. The footprint of the sculpture will be very small in the overall context of the public open space.
Fraud	N/A		

#### Community & Strategic Objectives:

The proposal accords with the following Shire desired outcomes as expressed in the *Community Strategic Plan 2022-2032:* 

In 2040 Carnarvon is a place where:

*Our community is engaged, inclusive and supportive.* 

What must we change? (What must we alter or fix)?

We need to better promote and improve the appearance and appeal of Carnarvon and Coral Bay as a tourist destination including the town's appearance and appeal by public artwork, tree planting, visible advertising, maintaining clean public amenities etc.

#### Comment:

This project is strongly supported by the community evidenced by the significant investment by Margaret Seaton and Justine Campbell Lawler and by the offers of support from local businesses and community organisations. The proponents have confirmed via email they have secured local contractors, Port Engineering and Westering Contracting to assist with installation at no cost.

With April 2023 fast approaching it is necessary to expedite funding negotiations and commence construction.

Authorisation for the CEO to finalise the project scope and agreement is necessary to ensure work can begin as soon as possible.

If negotiations are successful, the budget variation will be presented to Council in January Budget Variation Report.

#### OFFICER'S RECOMMENDATION

That Council, by Simple Majority, pursuant to Section 3.18 of the Local Government Act (1995) resolves to:

- a. Authorise the CEO to negotiate and execute a funding agreement between the Shire of Carnarvon and the Department of Jobs, Tourism, Science, and Innovation for the Total Solar Eclipse Light Up Carnarvon Community Project, subject to the works being fully funded by the grant; and
- b. Approve the proposed location as detailed in Schedule 7.3.1(a)

### FC 9/12/22

<u>COUNCIL RESOLUTION</u> Cr Vandeleur/Cr Fullarton

That Council, by Simple Majority, pursuant to Section 3.18 of the Local Government Act (1995) resolves to:

- a. Authorise the CEO to negotiate and execute a funding agreement between the Shire of Carnarvon and the Department of Jobs, Tourism, Science, and Innovation for the Total Solar Eclipse Light Up Carnarvon Community Project, subject to the works being fully funded by the grant; and
- b. Approve the proposed location as detailed in Schedule 7.3.1(a)
- c. Enhance the link to Carnarvon in the greatest extent possible.

#### <u>CARRIED</u> <u>F8/A0</u>

(Note – Part (c) was added to the recommendation as Council felt that although a hybrid solar eclipse is a significant event, the precise relevance to Carnarvon is unclear and therefore wished the project proponents to consider any links that could be introduced to ensure the project's relevance to Carnarvon is made more explicit.)

#### WAIVER OF FEES & CHARGES - CAMEL LANE CINEMA

File No: Date of Meeting: Location/Address: Name of Applicant: Name of Owner: Author/s: Declaration of Interest: Voting Requirements: Previous Reports:	ADM002 13 December 2022 N/A Shire of Carnarvon Shire of Carnarvon Stephanie Leca – Community & Cultural Development Manager Nil Simple Majority Nil
• •	Nil Nil

#### Authority / Discretion

7.3.2

	Advocacy	When Council advocates on its own behalf or on behalf of its community	
		to another level of government/body/agency.	
	Executive	The substantial direction setting and oversight role of the	
Х		Council. E.g., adopting plans and reports, accepting tenders, directing	
		operations, and setting and amending budgets.	
	Legislative	Includes adopting local laws, town planning schemes and policies.	
Quasi-Judicial When Council determines an app		When Council determines an application / matter that directly affects a	
		person's right and interest. The judicial character arises from the	
		obligations to abide by the principles of natural justice. Examples of Quasi-	
		Judicial authority include town planning applications, building licenses,	
		applications for other permits / licenses.	
	Information	Includes items provided to Council for information purposes only that do	
		not require a decision of Council (i.e. – for noting).	

#### Summary of Item:

This item presents a request for Council to consider waiving fees for the Camel Lane Cinema for the summer school holidays (Saturday, 17 December 2022 – Tuesday, 31 January 2023).

#### Background:

The Shire, in partnership with various stakeholders in the community, is responsible for delivering a school holiday program for youth. The summer school holidays are one of the longest periods over which the Shire is required to deliver programs to engage with youth and families within our community. To activate and utilise the Shire's existing assets within the school holiday program, officers are requesting a waiver of fees for programmed movies within the school holiday program for the period commencing Saturday, 17 December 2022 until Tuesday, 31 January 2023.

#### Stakeholder and Public Consultation:

N/A

Statutory Environment: S.6.12 of the *Local Government Act 1995* 

Relevant Plans and Policy: Nil

#### **Financial Implications:**

The loss of revenue for the Camel Lane Cinema is based on estimated attendance and on the Cinema offering free entry for six movie screenings over the school holiday period. The fees are \$10 per patron for school holiday movies. It is estimated that up to 100 attendees per movie will attend. The loss of revenue to the Council for the Camel Lane Cinema is estimated at \$6,000 for the six weeks of the school holiday period. The licensing for the movies will be covered under grant funding.

The Youth officers' salaries to assist with the programmed activities at the Camel Lane Cinema can be accommodated within the 2022/2023 budget.

#### **Risk Assessment:** STEP 3 – Risk Tolerance Chart Used to Determine Risk Insignificant Minor Major Critical Extreme Consequence. 2 5 3 4 1 Likelihood • Almost certain Α High High Extreme Extreme Extreme в Likely Moderate High High Extreme Extreme Possible С Low Moderate High Extreme Extreme Unlikely D Low Low Moderate High Extreme Rare Е Low Low Moderate High High

Risk Category	Description	Rating	Mitigating Action/s
Financial	Loss of revenue for the Council	Low	The reduction in estimated revenue is non- materials in the context of the overall budget. Fees and charges for the services are applied consistently to all users for the service outside of the requested period.
Health & Safety	N/A		
Reputation	N/A		
Service disruption	N/A		
Compliance	N/A		
Property	N/A		
Environment	N/A		
Fraud	N/A		

#### Community & Strategic Objectives:

*The proposal aligns with the following desired objectives as expressed in the Community Strategic Plan 2022-2032:* 

#### In 2040 Carnarvon is a place where:

- Our equitable community is actively involved in and is responsible for developing innovative, local solutions that transcend our region for a safe and unified 6701.
- Our sustainable livelihoods create a community that can flourish into the future.
- Our community is engaged, inclusive, and supportive.

#### Additional Focus Areas:

- Supports the needs of youth in Carnarvon
- Improve the trust between citizens and the Shire of Carnarvon

#### Comment:

The proposal for the waiver of fees to utilise the Cinema for the summer school holiday program will assist in providing a suitable holiday program over the hot summer holidays. The Cinema will offer a comfortable and welcoming environment for our youth and families to enjoy during the summer school holidays.

#### OFFICER'S RECOMMENDATION

That Council, by Simple Majority, under section 6.12 of the Local Government Act 1995, resolves to waive the fees and charges for the Camel Lane Cinema for all patrons during the period commencing 17 December 2022 until 31 January 2023 in support of youth and families for the summer school holiday program.

#### FC 10/12/22

<u>COUNCIL RESOLUTION & OFFICER'S RECOMMENDATION</u> Cr Fullarton/Cr Vandeleur

That Council, by Simple Majority, under section 6.12 of the Local Government Act 1995, resolves to waive the fees and charges for the Camel Lane Cinema for all patrons during the period commencing 17 December 2022 until 31 January 2023 in support of youth and families for the summer school holiday program.

<u>CARRIED</u> <u>F8/A0</u>

#### 7.3.3

#### WAIVER OF FEES FOR ECU TAX CLINIC

1.19pm – Cr Fullarton declared a Financial Interest in this matter as he is engaged by ECU to work as staff at the tax clinics. Cr Fullarton left the meeting and did not participate or vote on the matter.

File No:	ADM0299
Date of Meeting:	13 December 2022
Location/Address:	Carnarvon Library and Art Gallery
Name of Applicant:	Joshua Aston – Associate Professor
	Edith Cowan University (School of Business and Law)
Name of Owner:	Shire of Carnarvon
Author/s:	Cheryl Weston – Coordinator Library Services & Art Gallery
Declaration of Interest:	Nil
Voting Requirements:	Simple Majority
Previous Reports:	N/A
Schedules:	N/A

#### Authority / Discretion

	Advocacy	When Council advocates on its own behalf or on behalf of its community
		to another level of government/body/agency.
	Executive	The substantial direction setting and oversight role of the
X		Council. E.g., adopting plans and reports, accepting tenders, directing
		operations, setting and amending budgets.
	Legislative	Includes adopting local laws, town planning schemes and policies.
	Quasi-Judicial When Council determines an application / matter that directly a	
		person's right and interest. The judicial character arises from the
	obligations to abide by the principles of natural justice. Examples of Q	
		Judicial authority include town planning applications, building licenses,
		applications for other permits / licenses.

Information	Includes items provided to Council for information purposes only that do			
	not require a decision of Council (i.e. – for noting).			

#### Summary of Item:

This report details a request from Joshua Aston, Associate Professor of the School of Business and Law at Edith Cowan University (ECU) for consideration of a fee waiver for hire of the Library Meeting Room for use by the ECU Tax Clinic for the following periods:

- Every Wednesday in Semester One from 20 February 2023 to 26 May 2023 (14 full day sessions)
- Every Wednesday in Semester Two from 24 July 2023 to 27 October 2023 (14 full day sessions)

Under the 2022-2023 Fees and Charges Schedule, the costs applicable for hire would be \$85 per full day session. Semester Two hire rates cannot be confirmed at this stage.

Use of an alternative space in the Library and Art Gallery, which would not incur costs, has been suggested and considered; however, no other suitably appropriate space is possible due to the confidentiality of matters between client and tax agent/students; hence, the Library Meeting Room is the only appropriate space available for ECU Tax Clinic purposes.

#### Background:

In 2021, under the previous Fees and Charges Schedule, it was agreed that Edith Cowan University could utilise the Library Meeting Room at no cost for the ECU Tax Clinic purposes due to the volunteer category status of the participants involved. The Tax Clinic ran every Wednesday from 27 July 2022 to 26 October 2022 (14 full day sessions). These sessions supported unrepresented taxpayers in meeting and complying with their taxation affairs for 2021-2022 and previous tax years.

Clients of the Tax Clinic met online with ECU Students who were based at ECU campus in Joondalup under the supervision of tax practitioners. The on-site Carnarvon supervisor and facilitator was Dr. Alexander Fullarton (Adjunct Professor, Curtin University Law School) also serving Shire of Carnarvon Councillor.

Due to the successful service uptake, Edith Cowan University has expressed their keen interest in continuing to offer the ECU Tax Clinic initiative in Carnarvon in both Semesters One and Two of 2023.

Of note, the ECU Tax Clinic is a pro bono initiative whereby supervising staff involved offer their services free of charge, including Dr. Fullarton. Edith Cowan University does receive a minimal grant from the ATO which pays the salaries of the tax agents and the tax coordinator overseeing the Clinic, as well as paying for the relevant licenses and insurance.

#### Stakeholder and Public Consultation:

N/A

**Statutory Environment:** Local Government Act 1995 – Section 6.12 (b)

#### **Relevant Plans and Policy:**

Council Policy CD004 Community Growth Fund requires that requests for waiver of Shire facility hire fees are managed via the Community Growth Fund; however, ECU, would not be eligible for funding under the Community Growth Fund as they are not a community organisation, hence this report to Council.

#### Financial Implications:

Under the 2022-23 Fees and Charges Schedule the applicable fee for hire would be \$85 per full day for a Community/Non-profit group.

This request for a waiver of fees would equate to the following amount:

- Semester One (14 full day sessions): \$1,190
- Semester Two (14 full day sessions): • TOTAL amount (28 full day sessions:
- \$1,190 (As per 2022-23 Fees & Charges Schedule)
- \$2,380

Risk Assessment:						
		STEP 3 – Risk Tolerance Chart Used to Determine Risk				
Consequence	$\rightarrow$	Insignificant 1	Minor 2	Major 3	Critical 4	Extreme 5
Likelihood —						
Almost certain	Α	High	High	Extreme	Extreme	Extreme
Likely	В	Moderate	High	High	Extreme	Extreme
Possible	ssible C Low		Moderate	High	Extreme	Extreme
Unlikely	D	Low	Low	Moderate	High	Extreme
Rare	Е	Low	Low	Moderate	High	High

Risk Category	Description	Rating	Mitigating Action/s
Financial	A fee waiver could result in loss of hire	Low	If other parties request hire of the Library Meeting Room during the requested period
	income from other		which clashes with the ECU Tax Clinic use, it
	interested parties		would be possible to consult with ECU Tax
			Clinic to facilitate a change to their client
			bookings to accommodate both ECU
			purposes and facilitate other party bookings.
Health & Safety	N/A		
Reputation	Increased public		Edith Cowan University is the hirer
	scrutiny when dealing		requesting the fee waiver; processing the
	with any matters	Moderate	request for consideration through Council
	involving Councillors.		processes ensures a transparent process has
			taken place.
Service disruption	If a fee waiver is		ECU Tax Clinic could pursue alternative space
	declined, it is possible		for hire in Carnarvon to support their
	that ECU Tax Clinic will		initiative.
	not continue in	Low	
	Carnarvon, thus		
	limiting alternative tax support options for		
	community members.		
Compliance	Local Government Act	Low	The request for a fee waiver has been
	requires that Fees and		processed according to applicable legislation
	Charges are applied or		and regulations.
	that a fee waiver is		5
	presented to Council.		
Property	N/A		
Environment	N/A		
Fraud	N/A		

#### Community & Strategic Objectives:

The proposal aligns with the following desired objectives as expressed in the Community Strategic Plan 2022-2032:

In 2040 Carnarvon is a place where:

• Our economy fosters investment and productivity in industries befitting Carnarvon's physical and natural environment and that grows our horizons.

#### Additional Focus Areas:

• Improve the trust between citizens and the Shire of Carnarvon

#### Comment:

The Library Meeting Room has limited demand for hire; as such, it is unlikely that the period of requested use by ECU Tax Clinic would overlap with other parties' use. Should there be other requests for bookings by other parties, it is suggested that ECU Tax Clinic should facilitate changes to their client bookings to accommodate these requests where possible. The Library Meeting Room has limited demand with a total annual income of \$1,185.44 during the previous financial year 2021-2022.

Collaboration with external stakeholders such as the ECU Tax Clinic has provided a valuable opportunity to offer professional tax support services to the Carnarvon community which may not otherwise be possible.

#### OFFICER'S RECOMMENDATION

That Council, by Simple Majority, pursuant to s.6.12(b)of the Local Government Act 1995 resolves to:

- a. Approve the fee waiver request by Edith Cowan University for hire of the Library Meeting Room for the ECU Tax Clinic in Semesters One and Two of 2023.
- b. Require that, as part of this approval, Edith Cowan University and The ECU Tax Clinic acknowledge the Shire of Carnarvon's support for this initiative in all marketing materials.

#### FC 11/12/22

<u>COUNCIL RESOLUTION & OFFICER'S RECOMMENDATION</u> Cr Maslen/Cr Vandeleur

That Council, by Simple Majority, pursuant to s.6.12(b)of the Local Government Act 1995 resolves to:

- a. Approve the fee waiver request by Edith Cowan University for hire of the Library Meeting Room for the ECU Tax Clinic in Semesters One and Two of 2023.
- b. Require that, as part of this approval, Edith Cowan University and The ECU Tax Clinic acknowledge the Shire of Carnarvon's support for this initiative in all marketing materials.

<u>CARRIED</u> <u>F8/A0</u>

1.20pm – Cr Fullarton returned to the meeting and was advised of Council's decision on this matter.

# 7.4 INFRASTRUCTURE SERVICES

# 7.4.1 RFT 05/2022– CONSTRUCTION OF WATER PIPELINE AND UPGRADE OF PUMPSTATION

Cr Skender declared an Impartiality Interest in this matter as his partner is co-author of this report. Cr Skender was not required to leave the meeting and could participate and vote on the matter.

File No:	ADM1666
Date of Meeting:	13 December 2022
Location/Address:	Van Dongen Park to Town Oval
Name of Applicant:	Shire of Carnarvon
Name of Owner:	Shire of Carnarvon
Author/s:	Carolien Claassens – Project and Contract Manager
	David Nielsen – Executive Manager Infrastructure Services
Declaration of Interest:	Nil
Voting Requirements:	Simple Majority
Previous Reports:	Nil
Schedules:	Confidential schedule 7.4.1 Evaluation & Recommendation report

# Authority / Discretion

	Advocacy	When Council advocates on its own behalf or on behalf of its	
		community to another level of government/body/agency.	
	Executive	The substantial direction setting and oversight role of the	
Х		Council. E.g., adopting plans and reports, accepting tenders,	
		directing operations, setting and amending budgets.	
	Legislative	Includes adopting local laws, town planning schemes and policies.	
	Quasi-Judicial	When Council determines an application / matter that directly	
		affects a person's right and interest. The judicial character arises	
		from the obligations to abide by the principles of natural justice.	
		Examples of Quasi-Judicial authority include town planning	
		applications, building licenses, applications for other permits /	
		licenses.	
	Information	Includes items provided to Council for information purposes only	
		that do not require a decision of Council (i.e. – for noting).	

#### Summary of Item:

Submissions received for tender RFT 05/2022 – Construction of water pipeline and upgrade of pumpstation have been evaluated. This report recommends Council accept the submission from Westline Plumbing & Drainage Pty Ltd (Westline) for construction of the recycled water pipeline only.

#### Background:

This project is part of the recycled water irrigation system. Upgrade of this system has been underway since 2018 and has included the following stages:

STAGE	COMPLETED	DESCRIPTION OF WORKS COMPLETED				
0	2018	Construct new recycled water pump station at the Babbage Island treatment ponds				
1	2019	Supply and Install 730 metres of DN180 PE100 PN12.5 pipeline from the pump				

		station to the north end of Brockman Park.
2	2021	Install of approx. 450 metres of DN180mm PE100 PN12.5 pipeline joining Stage 1 at the northern end of Brockman Park to the intersection of Bibra Way and David Brand Drive
3	2021	Install of approx. 560 metres of DN160mm PE100 PN12.5 pipeline from the end of stage 2 to Van Dongen Park on Robinson Street.

This final stage proposes to construct approx. 245m of recycled water mains pipeline from the completion of Stage 3 (Van Dongen Park) to an existing boost pump station at Town Oval.

The existing pump station structure requires painting, weather and vermin proofing upgrades.

The Tender was advertised on 26 October and closed on 14 November 2022. Two submissions have been received.

# Stakeholder and Public Consultation:

Nil.

# Statutory Environment:

Local Government Act, 1995 – Section 3.57 *Tenders for providing goods or services*. Local Government (Functions and General) Regulations, 1996 – Division 2 *Requirements for Tendering*.

# **Relevant Plans and Policy:**

Policy C013 – Tender Selection Criteria Policy. Policy C002 – Purchasing Policy.

# **Financial Implications:**

All figures are Exclusive of GST.

Funding from the Federal Building Better Regions Fund (BBRF) has been secured for this project. Stages 2 and 3 of the recycled water irrigation system were also funded via that program. Under that program, a cash cocontribution of at least 25% of the project budget is required from the Shire.

A total 22/23 budget of \$238,000 was allocated by Council for completion of this final stage of pipeline and pump station upgrade.

To summarise the financial implications:

- Pump station upgrade prices received are more than double the estimated cost even if different contractors were awarded separate portions of the project.
- While accepting the water pipeline and pumpstation upgrade would have a non-material impact on the budget, the pump station works as tendered are not considered to represent value for money.
- An alternative solution to complete the pumpstation upgrades is recommended. The works can be completed by Shire staff or alternatively a (local) contractor can complete these upgrades.
- Accepting the pipeline works only will allow sufficient budget in the event of a contingency situation and delivers the priority element of the project.

Consequence		STEP 3 – Risk Tolerance Chart Used to Determine Risk				
		Insignificant	Minor	Major	Critical	Extreme
		1	2	3	4	5
Likelihood						
Almost	~					
certain	А	High	High	Extreme	Extreme	Extreme
Likely	В	Moderate	High	High	Extreme	Extreme
Possible	С	Low	Moderate	High	Extreme	Extreme

Unlikely	D	Low	Low	Moderate	High	Extreme
Rare	E	Low	Low	Moderate	High	High

Risk Category	Description	Rating (Consequence	Mitigating Action/s
Financial	Over-expenditure of funds when awarding the construction of water pipeline works and the upgrade of pumpstation.	x likelihood) A2 – High	Awarding the construction of the water pipeline works only.
Health & Safety			
Reputation	The aesthetics of the Pumpstation building are poor. The building is old and requires an upgrade.	C2 - Moderate	An alternative solution to complete the pumpstation upgrades will be considered. Potentially the works can be completed by Shire staff or Alternatively a (local) contractor can be engaged to complete the upgrades.
Service disruption	N/A		
Compliance	N/A		
Property	N/A		
Environment	N/A		
Fraud	N/A		

The proposal aligns with the following desired objectives as expressed in the *Community Strategic Plan 2022-2032*:

#### In 2040 Carnarvon is a place where:

• Our infrastructure, housing and amenities are high quality and accessible

#### Comment:

A detailed Evaluation and Recommendation report is provided in **Confidential Schedule 7.4.1**.

The panel considers that the pump station upgrade works prices received may not represent the best value for money. The work specified was mainly cosmetic in nature with most major internal pumping equipment upgrades having been completed previously. The work has been priced at more than twice the estimated cost. Alternate prices will be sought for that element of the project.

Both Tenderers were contacted to confirm an ability to proceed with the water pipeline construction works only. Both advised they would be able to proceed without the pump station upgrade.

#### OFFICER'S RECOMMENDATION PART ONE

That Council, by Simple Majority pursuant to Section 3.57 of the Local Government Act, 1995 and Division 2 of the Local Government (Functions and General) Regulations, 1996, resolves to accept the submission from Westline Plumbing & Drainage Pty Ltd for Tender 05/2022 Construction of Water Pipeline and upgrade of pumpstation excluding the pumpstation upgrade works for the tendered price provided in Confidential Schedule 7.4.1 of \$xxxxxxx (ex GST) < PRICE TO BE INCLUDED IN COUNCIL MINUTE.>

#### OFFICER'S RECOMMENDATION PART TWO

That Council, by Simple Majority, pursuant to Section 3.18 of the Local Government Act, 1995 authorises the CEO to make any necessary non-material amendments and finalise execution of a contract between the Shire of Carnarvon and Westline Plumbing & Drainage Pty Ltd for Tender 05/2022 Construction of Water Pipeline and upgrade of pumpstation.

# FC 12/12/22 COUNCIL RESOLUTION & OFFICER'S RECOMMENDATIONS

Cr Vandeleur/Cr Maslen

# **OFFICER'S RECOMMENDATION 1**

That Council, by Simple Majority pursuant to Section 3.57 of the Local Government Act, 1995 and Division 2 of the Local Government (Functions and General) Regulations, 1996, resolves to accept the submission from Westline Plumbing & Drainage Pty Ltd for Tender 05/2022 Construction of Water Pipeline and upgrade of pumpstation excluding the pumpstation upgrade works for the tendered price provided in Confidential Schedule 7.4.1 of \$168,330.10 (ex GST)

# **OFFICER'S RECOMMENDATION 2**

That Council, by Simple Majority, pursuant to Section 3.18 of the Local Government Act, 1995 authorises the CEO to make any necessary non-material amendments and finalise execution of a contract between the Shire of Carnarvon and Westline Plumbing & Drainage Pty Ltd for Tender 05/2022 Construction of Water Pipeline and upgrade of pumpstation.

<u>CARRIED</u> <u>F8/A0</u>

# 7.4.2 RFT 06/2022– SUPPLY OF PLANT AND OPERATORS FOR UNSEALED ROAD UPGRADE PROJECTS

Cr Skender declared an Impartiality Interest in this matter as his partner is co-author of this report. Cr Skender was not required to leave the meeting and could participate and vote on the matter.

File No:	ADM1666
Date of Meeting:	13 December 2022
Location/Address:	Minilya Lyndon
	Quobba Gnaraloo
Name of Applicant:	Shire of Carnarvon
Name of Owner:	Shire of Carnarvon
Author/s:	Carolien Claassens – Project and Contract Manager
	David Nielsen – Executive Manager Infrastructure Services
Declaration of Interest:	Nil
Voting Requirements:	Simple Majority
Previous Reports:	Nil
Schedules:	7.4.2(a) Letter from Gnaraloo Station
	Confidential schedule 7.4.2(b) Evaluation & Recommendation report

# Authority / Discretion

	Advocacy	When Council advocates on its own behalf or on behalf of its community
		to another level of government/body/agency.
	Executive	The substantial direction setting and oversight role of the
X		Council. E.g., adopting plans and reports, accepting tenders, directing
		operations, setting and amending budgets.
	Legislative	Includes adopting local laws, town planning schemes and policies.
	Quasi-Judicial	When Council determines an application / matter that directly affects a
		person's right and interest. The judicial character arises from the
		obligations to abide by the principles of natural justice. Examples of Quasi-
		Judicial authority include town planning applications, building licenses,
		applications for other permits / licenses.

Information	Includes items provided to Council for information purposes only that do
	not require a decision of Council (i.e. – for noting).

### Summary of Item:

This report details evaluation of submissions received for Request for Tender (RFT) 06/2022 – Supply of Plant and Operators for unsealed road upgrade projects for:

- Work package 1 Minilya Lyndon Road SLK 102 to SLK 107 (section is approx. 30km east of Middalya Crossing); and
- Work package 2 Quobba Gnaraloo road SLK 18.6 to SLK 23.6 (section 5km south of first Rio Tinto haul road)

It is recommended Council accepts the submission from Northern Goldfields Earthmoving Pty Ltd for both work packages.

Approval to accept additional Regional Road Group (RRG) project funding (along with an additional 1/3 Shire contribution) is also recommended.

#### Background:

Tenders were called for reconstruction and resheeting of sections of Minilya Lyndon Road and Quobba Gnaraloo Road. The work generally includes reconstruction and reshaping of the road formation, gravel sheeting and grading etc. to reshape drainage and batters. Works on Minilya Lyndon Road incorporate cement stabilisation and rock protection of a floodway at SLK 104.7.

To maximise delivery of works on the ground, the Contract will be based upon a Schedule of Rates, rather than a fixed price.

The Tender closed on 30 November 2022. Five submissions and one alternate submission were received.

The alternative tender submission consisted of a lump sum price rather than a schedule of rates.

Both work packages were specified to be completed before 31 May 2023 to meet RRG funding deadlines. Commencement of the works is anticipated in March 2023.

#### Stakeholder and Public Consultation:

A submission was received from Gnaraloo Station on 25 November 2022 as provided in **Schedule 7.4.2(a)**. The submission requests Council consideration to amend the section of road works being completed on Work Package 2 – Quobba Gnaraloo Road.

The submission proposes alternate works summarised as follows:

- a) Form as much as possible of the section of the Quobba-Gnaraloo road from Gnaraloo Homestead to Gnaraloo Bay; and
- b) Establish a temporary trafficable public route through the Gnaraloo Homestead lease area to Gnaraloo Bay.

Regarding item a), it is acknowledged that the section of Gnaraloo Road north of the station has rough sections due to areas of exposed rock. Searches for suitable gravel materials in close vicinity have been unsuccessful to date. Most road construction material at the northern end of Quobba Gnaraloo Road have been found to be generally inferior, lacking any longer term durability.

Regarding item b), it is acknowledged that the current bypass road directly to the east of the homestead is in poor condition and rough in places. Any significant upgrade to that section may exacerbate traffic speed issues directly adjacent to the homestead.

The author is unaware of any resheeting works being completed on the section of road nominated for works in Package 2 prior to April 2016. The author is aware that no resheeting works has occurred on that section since that time.

Quobba Gnaraloo Road is approximately 85km in length. Typically, resheeting may be required on unsealed roads every 10 years. This can vary depending on multiple factors such as traffic, traffic speeds, construction materials etc.

A ten-year resheeting program for Quobba Gnaraloo road requires at least 8.5km of road to be resheeted every year. Since 2016, the Shire has completed in the order of 4-6km per year. Some of those resheeting works included complete reconstruction of narrow road sections. Council is aware of costs associated with maintenance of Quobba Gnaraloo road and the challenge it represents to the local government and that current funding levels cannot meet desired service levels.

The site of the works for Package 2 (south from the first haul road) was investigated prior to issuing tender documentation. At the time of inspection, it was noted that this section, and the section between the two haul roads were both exhibiting pavement material loss to the extent of exposing subgrade. Recent maintenance grading has corrected many of the rideability issues however the depleted pavement remains a factor in the longevity of this section.

Selection of this Package 2 site is also associated with the relative availability of a quality gravel material. That material requires a haul of some 20km from source which is around the recommended maximum. The view has been taken that it is better to construct less to a higher standard than to construct more at a lower standard.

Further, it is hoped to engage more fully with Rio Tinto to:

- a) Utilise their haul road for the cartage of resheet materials to the Package 2 site;
- b) Seek their assistance to source alternate gravel sites further north; and
- c) Seek engagement of their water carts and/or grading team to provide maintenance to areas of the road between and adjacent to the haul roads.

On balance therefore, the site of Package 2 works is considered appropriate and no change to that scope is recommended to Council.

Both areas noted by Gnaraloo Station will however be inspected to determine if some small scale improvements can be completed in particular before the solar eclipse in April next year.

#### Statutory Environment:

Local Government Act, 1995 – Section 3.57 *Tenders for providing goods or services*. Local Government (Functions and General) Regulations, 1996 – Division 2 *Requirements for Tendering*.

#### Relevant Plans and Policy:

Policy C013 – Tender Selection Criteria Policy. Policy C002 – Purchasing Policy.

#### **Financial Implications:**

A project budget of \$395,817 for road reconstruction for each work package is currently available. \$263,878 is funded via the regional Roads Group (RRG) – Main Roads WA (MRWA). The remaining budget is provided by the Shire. The Shire contribution is part of the RRG funding arrangement.

Recently MRWA advised \$122,177 of additional funding for the Gascoyne RRG group has been made available. Accepting additional funding will require a further contribution from the Shire in the normal ratio of one third Shire, two thirds MRWA.

Based upon the standard RRG funding allocation methodology between group members, a minimum of \$51,700 of the \$122,177 will be available for the Shire of Carnarvon. Depending on other members of the Gascoyne RRG, the Shire of Carnarvon might receive a larger amount.

Allocation of the additional funding for the RRG members is provided below. The table also includes the additional funding required from each Shire:

SHIRE	ADDITIONAL RRG ALLOCATION	ADDITIONAL SHIRE ALLOCATION	
Shire of Carnarvon	\$ 51,700	\$17,231.61	
Shire of Exmouth	\$ 15,629	\$5,209.15	
Shire of Shark Bay	\$ 17,583	\$5,806.41	
Shire of Upper Gascoyne	\$ 37,205	\$12,400.43	
Total	\$122,117	\$40,647.60	

At time of writing:

- Shire of Shark Bay has advised it will not be accepting any additional funding.
- Shire of Exmouth has indicated it will accept an additional allocation.
- No formal response has been received for the Shire of Upper Gascoyne.

Whatever the final funding allocation breakup, it is recommended to:

- accept the maximum available additional RRG funding resulting in maximum additional Shire funding of \$40,647.60;
- allocate that additional funding to Work Package 2 Quobba Gnaraloo Road; and
- identify sources for the additional Shire funding in operational areas and/or reserve transfers at the six month budget review.

			STEP 3 – Risk Tolerance Chart Used to Determine Risk				
Consequence	ce 🗖	Insignificant	Minor 2	Major 3	Critical 4	Extreme 5	
Likelihood							
Almost certain	A	High	High	Extreme	Extreme	Extreme	
Likely	В	Moderate	High	High	Extreme	Extreme	
Possible	С	Low	Moderate	High	Extreme	Extreme	
Unlikely	D	Low	Low	Moderate	High	Extreme	
Rare	E	Low	Low	Moderate	High	High	

Risk Category	Description	Rating (Consequence x likelihood)	Mitigating Action/s
Financial	Accepting additional RRG funding requires a further Shire contribution. Additional funding is to	B2 - High	Not accepting the additional funding from MainRoads.

Risk Category	Description	Rating (Consequence x likelihood)	Mitigating Action/s
	be found within the existing budget. This may result in budget reductions elsewhere.		
Health & Safety	N/A		
Reputation	Not accepting the request from Gnaraloo station to alter the section of works for package 2.	from Gnaraloo Station. to alter the of works for	
Service disruption	N/A		
Compliance Failure to complete both work packages by end of May may require carry over of RRG funds.		C2 - Moderate	Contractor proposes total project time of 6 weeks. A March commencement allows almost twice the time proposed giving a reasonable contingency margin.
Property	N/A		
Environment	N/A		
Fraud	N/A		

The proposal aligns with the following desired objectives as expressed in the *Community Strategic Plan 2022-2032*:

#### In 2040 Carnarvon is a place where:

• Our infrastructure, housing and amenities are high quality and accessible

#### Comment:

A detailed Evaluation and Recommendation Report is provided in **Confidential Schedule 7.4.2.(b)** 

Recommended contractors Northern Goldfields Earthmoving Pty Ltd (NGE) are a new contractor to the Shire of Carnarvon. They appear to have suitable experience and a track record in both the mining and public roads maintenance and construction sectors.

The NGE tender submission scored the highest with each panel member.

It is planned to utilise the Shires Rural Roads Manager to supervise works on ground for both work packages to ensure delivery of the maximum quantity and quality of work.

#### OFFICER'S RECOMMENDATION PART ONE

That Council, by Simple Majority, pursuant to Section 3.57 of the Local Government Act, 1995 and Division 2 of the Local Government (Functions and General) Regulations, 1996, resolves to accept the submission from Northern Goldfields Earthmoving Pty Ltd for the tendered schedule of rates provided in Confidential Schedule 7.4.2 of for Work Package 1 and Work Package 2.

#### OFFICER'S RECOMMENDATION PART TWO

That Council, by Simple Majority, pursuant to Section 3.18 of the Local Government Act, 1995 authorises the CEO to make any necessary non-material amendments and finalise execution of a contract between the Shire of Carnarvon and Northern Goldfields Earthmoving Pty Ltd for Tender RFT 06/2022– Supply of plant and Operators for unsealed road upgrade projects.

#### **OFFICER'S RECOMMENDATION 3**

That Council, by Absolute Majority, pursuant to Section 6.8 (1) (b) of the Local Government Act 1995, approves a budget variation to:

a) accept up to \$122,117 of additional RRG Road Project funding from MainRoads WA; and

b) allocate additional Shire funds equal to half of the finalised RRG Road Project funding;

with the additional funding being allocated to Work Package 2 – Quobba Gnaraloo Road.

#### FC 13/12/22

COUNCIL RESOLUTION & OFFICER'S RECOMMENDATION 1

Cr Maslen/Cr Fullarton

That Council, by Simple Majority, pursuant to Section 3.57 of the Local Government Act, 1995 and Division 2 of the Local Government (Functions and General) Regulations, 1996, resolves to accept the submission from Northern Goldfields Earthmoving Pty Ltd for the tendered schedule of rates provided in Confidential Schedule 7.4.2 of for Work Package 1 and Work Package 2.

<u>CARRIED</u> <u>F8/A0</u>

#### FC 14/12/22

<u>COUNCIL RESOLUTION & OFFICER'S RECOMMENDATION 2</u> Cr Maslen/Cr Vandeleur

That Council, by Simple Majority, pursuant to Section 3.18 of the Local Government Act, 1995 authorises the CEO to make any necessary non-material amendments and finalise execution of a contract between the Shire of Carnarvon and Northern Goldfields Earthmoving Pty Ltd for Tender RFT 06/2022– Supply of plant and Operators for unsealed road upgrade projects.

<u>CARRIED</u> <u>F8/A0</u>

FC 15/12/22 <u>COUNCIL RESOLUTION</u> Cr Maslen/Cr Vandeleur

That Council, by Absolute Majority, pursuant to Section 6.8 (1) (b) of the Local Government Act 1995, approves a budget variation to:

- c) accept up to \$122,117 of additional RRG Road Project funding from Main Roads WA;
- d) allocate additional Shire funds equal to half of the finalised RRG Road Project funding; and with the additional funding being allocated to Work Package 2 Quobba Gnaraloo Road.
- c) allocate 2023/2024 RRG Road Project Funding to maintenance on the section of road from Gnaraloo Homestead to Gnaraloo Bay.

FC 16/12/22 <u>COUNCIL RESOLUTION</u> Cr Maslen/Cr Skender

That Meeting Procedures Local Law Pt 17.1 be suspended at 1.27pm to further seek clarification in regard to part (c) being added to the resolution.

<u>CARRIED</u> <u>F8/A0</u> FC 17/12/22 <u>COUNCIL RESOLUTION</u> Cr Fullarton/Cr Maslen

#### That Meeting Procedures Local Law Pt 17.1 be resumed at 1.44pm.

<u>CARRIED</u> F8/A0

Motion FC 15/12/22 was put <u>CARRIED</u> <u>F7/A1</u>

(Note – Council agreed that the section of road from Gnaraloo Homestead to Gnaraloo Bay has not been maintained by Council for a considerable time and with continued increase in visitor traffic through this area supported that RRG funds for 2023/2024 be utilised to upgrade this road to a suitable standard.)

#### FORESHADOWED MOTION & OFFICER RECOMMENDATION

#### Cr Skender

That Council, by Absolute Majority, pursuant to Section 6.8 (1) (b) of the Local Government Act 1995, approves a budget variation to:

a) accept up to \$122,117 of additional RRG Road Project funding from Main Roads WA; and

b) allocate additional Shire funds equal to half of the finalised RRG Road Project funding;

with the additional funding being allocated to Work Package 2 – Quobba Gnaraloo Road.

7.4.3	SALE OF WEIGHBRIDGE BUILDING AT BROWN RANGE LANDFILL SITE

File No:	ADM1923
Date of Meeting:	13 December 2022
Location/Address:	Brown Range Landfill Site – Lot 531 Speedway Road, Carnarvon
Name of Applicant:	N/A
Name of Owner:	State of Western Australia (vested with Shire of Carnarvon)
Author/s:	David Nielsen – Executive Manager Infrastructure Services
	Gloria Quinn – Infrastructure Services Officer
Declaration of Interest:	Nil
Voting Requirements:	Simple Majority
Previous Reports:	Nil
Schedules:	Schedule 7.4.3 – Photos of Weighbridge Building

#### Authority / Discretion

	Advocacy	When Council advocates on its own behalf or on behalf of its		
		community to another level of government/body/agency.		
	Executive	The substantial direction setting and oversight role of the		
X		Council. E.g., adopting plans and reports, accepting tenders,		
		directing operations, setting and amending budgets.		
	Legislative	Includes adopting local laws, town planning schemes and policies.		
	Quasi-Judicial	When Council determines an application / matter that directly		
		affects a person's right and interest. The judicial character arises		
		from the obligations to abide by the principles of natural justice.		
		Examples of Quasi-Judicial authority include town planning		

	applications, building licenses, applications for other permits / licenses.
Information	Includes items provided to Council for information purposes only that do not require a decision of Council (i.e. – for noting).

### Summary of Item:

This report seeks approval from Council for the sale by public tender of the obsolete weighbridge building located at the Browns Range landfill site (see *Schedule 7.4.3*).

### Background:

Development of Browns Range landfill site infrastructure included replacement and relocation of the weighbridge operations booth to the eastern side of the weighbridge. The new facility is now operational resulting in the redundancy of the old weighbridge booth building.

# Stakeholder and Public Consultation:

Nil required. Sale by public tender will be advertised.

# Statutory Environment:

Local Government Act 1995 sections:

3.18 Performing executive functions; and

3.58 - Disposing of property.

# **Relevant Plans and Policy:**

Delegation 1.2.19 Disposing of Property

# **Financial Implications:**

The weighbridge building will be offered for sale by tender on an "as is – where is" basis. Other than the cost of advertising and administering the tender there will be no expense to the Shire.

Income will be realised on sale of the building to the highest tenderer. Fair value (FV) at 30 June 2020 was assessed as \$10,475. Current written down value (WDV) is \$8241.

		STEP 3 – Risk Tolerance Chart Used to Determine Risk				
Consequen	ce 🗖	lnsignificant 1	Minor 2	Major 3	Critical 4	Extreme 5
Likelihood			•	•		
Almost certain	A	High	High	Extreme	Extreme	Extreme
Likely	В	Moderate	High	High	Extreme	Extreme
Possible	С	Low	Moderate	High	Extreme	Extreme
Unlikely	D	Low	Low	Moderate	High	Extreme
Rare	E	Low	Low	Moderate	High	High

Risk Category	Description	Rating (Consequence x likelihood)	Mitigating Action/s
Financial	N/A		
Health & Safety	N/A		
Reputation	N/A		
Service disruption	N/A		
Compliance	N/A		
Property	Retaining redundant facilities does not support good asset	B:2 - Moderate	Selling the redundant building as recommended.

	management practices.	
Environment	N/A	
Fraud	N/A	

The proposal aligns with the following desired objectives as expressed in the Community Strategic Plan 2022-2032 –

### In 2040 Carnarvon is a place where:

• Our infrastructure, housing and amenities are high quality and accessible

#### Comment:

The obsolete weighbridge building has served its purpose and has now been replaced with a more modern and functional facility for staff.

Ordinarily, the CEO has delegated authority to undertake property disposal up to \$20,000 in value. Delegation to the CEO for disposal of land or buildings states, "Disposal of land or building assets is limited to matters specified in the Annual Budget, and in any other case, a Council resolution is required."

This sale was not identified in the annual budget so a formal Council resolution is required.

#### OFFICER'S RECOMMENDATION

That Council, by Simple Majority, pursuant to Sections 3.18 and Section 3.58 2(b) of the Local Government Act (1995):

- a) disposes by public tender the weighbridge building as shown in Schedule 7.4.3; and
- b) authorises the CEO to undertake sale to the highest bidder.

# FC 18/12/22 COUNCIL RESOLUTION & OFFICER'S RECOMMENDATION

Cr Maslen/Cr Vandeleur

That Council, by Simple Majority, pursuant to Sections 3.18 and Section 3.58 2(b) of the Local Government Act (1995):

- a) disposes by public tender the weighbridge building as shown in Schedule 7.4.3; and
- b) authorises the CEO to undertake sale to the highest bidder.

<u>CARRIED</u> <u>F8/A0</u>

# 7.4.4 RFT 07/2022 FASCINE WALL CAPPING BEAM REPLACEMENT AND RFT 08/2022 FASCINE WALL CATHODIC PROTECTION

Cr Skender declared an Impartiality Interest in this matter as his partner is co-author of this report. Cr Skender was not required to leave the meeting and could participate and vote on the matter.

File No:	ADM1862 and ADM1984
Date of Meeting:	13 December 2022
Location/Address:	Fascine Wall
Name of Applicant:	Shire of Carnarvon
Name of Owner:	Shire of Carnarvon
Author/s:	Carolien Claassens – Project and Contract Manager
	David Nielsen – Executive Manager Infrastructure Services
Declaration of Interest:	Nil
Voting Requirements:	Simple Majority
Previous Reports:	Nil
Schedules:	Nil

### Authority / Discretion

	Advocacy	When Council advocates on its own behalf or on behalf of its community to another level of government/body/agency.
	Executive	The substantial direction setting and oversight role of the
Х		Council. E.g., adopting plans and reports, accepting tenders,
		directing operations, setting and amending budgets.
	Legislative	Includes adopting local laws, town planning schemes and policies.
	Quasi-Judicial	When Council determines an application / matter that directly
		affects a person's right and interest. The judicial character arises
		from the obligations to abide by the principles of natural justice.
		Examples of Quasi-Judicial authority include town planning
		applications, building licenses, applications for other permits /
		licenses.
	Information	Includes items provided to Council for information purposes only
		that do not require a decision of Council (i.e. – for noting).

#### Summary of Item:

Request for Tender (RFT) 07/2022 – Fascine Wall Capping Beam Replacement closed on 5 December 2022. No submissions were received. Council is requested to note the Tender result.

Two submissions have been received RFT 08/2022 – Fascine Wall Cathodic Protection. Both submissions are unable to be accommodated by the available budget. This report recommends not to accept any submission.

A third recommendation authorises the CEO find an alternative for the remediation of the Fascine works and sources quotes for the alternative project solution.

#### Background:

RFT 07/2022 requires the design and construction of approx. 800 meters of concrete capping beam on the Fascine wall. The works includes demolition and removal of the existing concrete capping and a section of artificial grass. This section is to be replaced with a concrete footpath.

The Tender closed on 5 December 2022. No submissions were received.

RFT 08/2022 requires the installation of cathodic protection to the existing sheet pile wall at the Fascine. The works includes fabrication and installation of fittings and supply and install of a sacrificial anode system to mitigate wall corrosion below the waterline. Light excavation earthworks in shallower areas is also required.

The Tender closed on 5 December 2022. Two submissions were received. Both submissions are substantially over the available budget.

MP Rogers& Associates (MP Rogers) specialist coastal engineers were engaged as the Project Manager for the Fascine wall projects. They prepared technical specifications and drawings for the Tender.

### Stakeholder and Public Consultation:

Nil.

# Statutory Environment:

Local Government Act, 1995 – Section 3.57 *Tenders for providing goods or services*. Local Government (Functions and General) Regulations, 1996 – Division 2 *Requirements for Tendering*.

# Relevant Plans and Policy:

Policy C013 – Tender Selection Criteria Policy. Policy C002 – Purchasing Policy.

# **Financial Implications:**

The Fascine wall projects are funded via the Local Roads Community Infrastructure (LRCI) Program – Phase 3 from the Federal Government. The Shire received a total allocation of \$1,688,082 for LRCI Phase 3.

The Fascine wall capping beam replacement project received a budget allocation of \$439,450. The cathodic protection system budget is \$413,000.

The updated Structural Analysis report from MP Rogers in December 2020 included an estimated cost of \$275,000 for the replacement of the concrete capping beam and \$250,000 for the cathodic protection works.

MP Rogers recommended in January 2022 an escalation of 35-40% due to the impacts of COVID, supply chain and labour shortages. A further 10% increase was advised if the works are to be completed within the next 6 months.

The submissions received for the Fascine wall cathodic protection are substantially over budget. As no tender has been received for the capping beam work, it is not possible to offer an informed comment and the estimated cost of that work.

		STEP 3 – Risk Tolerance Chart Used to Determine Risk				
Consequence		Insignificant	Minor	Major	Critical	Extreme
		1	2	3	4	5
Likelihood						
Almost	·					
certain	А	High	High	Extreme	Extreme	Extreme
Likely	В	Moderate	High	High	Extreme	Extreme
Possible	С	Low	Moderate	High	Extreme	Extreme
Unlikely	D	Low	Low	Moderate	High	Extreme
Rare	E	Low	Low	Moderate	High	High

Risk Category	Description	Rating (Consequence x likelihood)	Mitigating Action/s
Financial	Significant over- expenditure of funds when awarding RFT 08/2022 Fascine wall Cathodic Protection	A4 – Extreme	Not awarding the Tender
Health & Safety	N/A		

Risk Category	Description	Rating (Consequence x likelihood)	Mitigating Action/s
Reputation			
Service disruption	N/A		
Compliance	N/A		
Property	N/A		
Environment	N/A		
Fraud	N/A		

The proposal aligns with the following desired objectives as expressed in the *Community Strategic Plan 2022-2032*:

# In 2040 Carnarvon is a place where:

• Our infrastructure, housing and amenities are high quality and accessible

#### Comment:

After construction, the Fascine wall experienced corrosion of steel sheet piles raising concerns over the durability of the structure.

In 2018, the Department of Primary Industries and Regional Development engaged MP Rogers to undertake a structural analysis of the Fascine wall. After this initial work, the Shire engaged MP Rogers to update and conduct additional structural testing and analysis. This report was completed in December 2020. That report includes a maintenance strategy and recommended capital works to maximise the useful life of the Fascine wall. The works specified in both Tenders are a result of that maintenance strategy.

# Concrete Capping:

Cracking and spalling of the concrete beam has continued and MP Rogers recommended capping beam replacement. Alternatively, repair of the existing concrete capping beam could be undertaken. Repairing the concrete capping beam could be considered as an alternative to full replacement.

#### *Cathodic Protection:*

In 2017 the Shire applied a protective coating to the Fascine wall to provide corrosion protection to the seaward face of the wall above the low water line.

That coating could not be applied to protect submerged wall sections. The cathodic protection system provides corrosion protection of the sheet pile wall in submerged sections up to around mid-tide level. However, maintenance of the paint coating for the sheet above the mid tide level will still be required.

Preliminary discussions with one of the tenderers indicate some savings may be achieved in redesign of the cathodic protection system. The extent of those savings is currently unknown however it will be explored as part of the work to advance the project.

There are a several possible scenarios that may eventuate including but not limited to:

- a) Sourcing suppliers that can deliver the projects within the available budgets
- b) Reducing the scope of both projects to meet the available budgets
- c) Prioritising the projects and combining budgets to deliver the highest priority.

A recall of tenders may be required however in the first instance, investigative work is required to try to maximise the possibility of receiving tenders for the capping beam and then being able to make a decision around possible alternative scopes and prioritization in order to meet the budget constraints.

# OFFICER'S RECOMMENDATION 1

That Council, by Simple Majority pursuant to Section 3.57 and 3.18 of the Local Government Act, 1995 and Part 4 of the Local Government (Functions and General) Regulations, 1996, note no Tender submissions were received for RFT 07/2022 – Fascine Wall Capping Beam Replacement.

### **OFFICER'S RECOMMENDATION 2**

That Council, by Simple Majority pursuant to Section 3.57 and 3.18 of the Local Government Act, 1995 and Section 18 (5) of the Local Government (Functions and General) Regulations, 1996, does not accept any Tender submission received for RFT 08/2022 – Fascine Wall Cathodic Protection

#### **OFFICER'S RECOMMENDATION 3**

That Council, by Simple Majority pursuant to Section 11 (2) (C) (i) and (ii) of the Local Government Regulations, Functions and General 1996 and 3.18 of the Local Government Act, 1995:

- a) authorises the CEO to seek alternate quotations for the project scopes detailed under RFT 07/2022 Fascine Wall Capping Beam Replacement and RFT 08/2022 Fascine Wall Cathodic Protection; and
- *b)* seek alternative solutions for completion of Fascine works that can be met by the available budgets.

# FC 19/12/22

<u>COUNCIL RESOLUTION</u> Cr Fullarton/Cr Vandeleur

# **OFFICER'S RECOMMENDATION 1**

That Council, by Simple Majority pursuant to Section 3.57 and 3.18 of the Local Government Act, 1995 and Part 4 of the Local Government (Functions and General) Regulations, 1996, note no Tender submissions were received for RFT 07/2022 – Fascine Wall Capping Beam Replacement.

#### **OFFICER'S RECOMMENDATION 2**

That Council, by Simple Majority pursuant to Section 3.57 and 3.18 of the Local Government Act, 1995 and Section 18 (5) of the Local Government (Functions and General) Regulations, 1996, does not accept any Tender submission received for RFT 08/2022 – Fascine Wall Cathodic Protection

# AMENDED OFFICER'S RECOMMENDATION 3

That Council, by Simple Majority pursuant to Section 11 (2) (C) (i) and (ii) of the Local Government Regulations, Functions and General 1996 and 3.18 of the Local Government Act, 1995:

- c) authorises the CEO to seek alternate quotations for the project scopes detailed under RFT 07/2022 Fascine Wall Capping Beam Replacement;
- d) seek alternative solutions for completion of Fascine works that can be met by the available budgets.

<u>CARRIED</u> <u>F8/A0</u>

(Note – Officer Recommendation 3 was amended to not progress the Fascine Wall Cathodic Protection project as the tendered prices exceeded the available budget, do not reflect value for money and this project is not required at this point in time.)

FORESHADOWED MOTION

Cr Vandeleur

OFFICER'S RECOMMENDATION 1

That Council, by Simple Majority pursuant to Section 3.57 and 3.18 of the Local Government Act, 1995 and Part 4 of the Local Government (Functions and General) Regulations, 1996, note no Tender submissions were

received for RFT 07/2022 – Fascine Wall Capping Beam Replacement; and RFT 08/2022 – Fascine Wall Cathodic Protection.

# OFFICER'S RECOMMENDATION 2

That Council, by Simple Majority pursuant to Section 3.57 and 3.18 of the Local Government Act, 1995 and Section 18 (5) of the Local Government (Functions and General) Regulations, 1996, does not accept any Tender submission received for RFT 08/2022 – Fascine Wall Cathodic Protection.

### OFFICER'S RECOMMENDATION 3

That Council, by Simple Majority pursuant to Section 11 (2) (C) (i) and (ii) of the Local Government Regulations, Functions and General 1996 and 3.18 of the Local Government Act, 1995:

- a) authorises the CEO to seek alternate quotations for the project scopes detailed under RFT 07/2022 Fascine Wall Capping Beam Replacement; and RFT 08/2022 – Fascine Wall Cathodic Protection.
- *b)* seek alternative solutions for completion of Fascine works that can be met by the available budgets.

# 8.0 APPLICATIONS FOR LEAVE OF ABSENCE

FC 20/12/22 <u>COUNCIL RESOLUTION</u> Cr Vandeleur/Cr Skender

That Cr Fullarton be granted Leave of Absence for the January 2023 Ordinary Meeting of Council.

<u>CARRIED</u> <u>F8/A0</u>

# 9.0 MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN

# 9.1 FEASIBILITY STUDY SOLAR PHOTOVOLTAIC ROOF SYSTEM – PROPOSED ELECTRIC VEHICLE CHARGING STATION

FC 21/122/22 <u>COUNCIL RESOLUTION & ELECTED MEMBER MOTION</u> Cr Fullarton/Cr Maslen

That Council resolves to direct the CEO to:

- a. Conduct a feasibility study and obtain quotes into the construction of a solar photovoltaic roof mounted system on the civic centre roof to supplement/augment the proposed electric vehicle charging station to be installed by Horizon Power at the same site as approved by Council at the November OCM; and
- b. Present the feasibility study and quotes to Council at the Ordinary Meeting of Council on 26 April 2023 for further consideration by Council.
- c. Note that Section 1.3 of the Local Government Act 1995 requires LGAs to consider all aspects of the sustainability development framework and that the installation of such a renewable energy project is in keeping with that legislation and the desire of the Carnarvon Shire to be seen as a leader in the roll out of solar PV as established in the early public adoption of solar PV in the early 2000s.

<u>CARRIED</u> <u>F7/A1</u>

# 10.0 QUESTIONS FROM MEMBERS WITHOUT NOTICE

Nil

# 11.0 URGENT BUSINESS APPROVED BY THE PRESIDING MEMBER OR BY A DECISION OF COUNCIL

Nil

# 12.0 MATTERS FOR WHICH MEETING TO BE CLOSED TO MEMBERS OF THE PUBLIC

Nil

#### 13.0 DATE OF NEXT MEETING

The next meeting will be held on Tuesday 24 January 2023 commencing at 1.00pm in Council Chambers.

# 14.0 CLOSURE:

The Presiding Member declared the meeting closed at 2.23pm.